

FINANCIAL STATEMENTS

- 03 Statement by the Members of the Board
- 04 Independent Auditors' Report
- 08 Statement of Net Assets of Funds
- 09 Statement of Changes in Fund Balances
- 10 Statement of Cash Flows
- 11 Notes to the Financial Statements



Statement by the Members of the Board

In our opinion, the accompanying financial statements of the funds managed by the Central Provident Fund Board (the “Board”) as set out on pages 8 to 86 are drawn up so as to present fairly, in all material respects of the net assets of the funds managed by the Board as at 31 December 2022, and the changes in these fund balances and cash flows for the financial year then ended.

On behalf of the Board



Yong Ying-l
Chairman



Augustin Lee
Chief Executive Officer

9 May 2023

Independent Auditors' Report

Members of the Board, Central Provident Fund Board

Report on the Audit of the Financial Statements

Opinion

We have audited the financial statements of the funds managed by the Central Provident Fund Board (‘the Board’), which comprise the statement of net assets of funds managed by the Board as at 31 December 2022, the statement of changes in fund balances and the statement of cash flows of the funds for the year then ended, and notes to the financial statements, including a summary of significant accounting policies, as set out on pages 8 to 86.

In our opinion, the accompanying financial statements are properly drawn up in accordance with the provisions of the Public Sector (Governance) Act 2018 (the ‘PSG’ Act), the Central Provident Fund Act 1953 (the ‘Act’) and Statutory Board Financial Reporting Standards (‘SB-FRSs’) so as to present fairly, in all material respects, the net assets of the funds managed by the Board as at 31 December 2022 and the changes in these fund balances and cash flows for the year ended on that date.

Basis for opinion

We conducted our audit in accordance with Singapore Standards on Auditing (‘SSAs’). Our responsibilities under those standards are further described in the ‘Auditors’ responsibilities for the audit of the financial statements’ section of our report. We are independent of the Board in accordance with the Accounting and Corporate Regulatory Authority *Code of Professional Conduct and Ethics for Public Accountants and Accounting Entities* (‘ACRA Code’) together with the ethical requirements that are relevant to our audit of the financial statements in Singapore, and we have fulfilled our other ethical responsibilities in accordance with these requirements and the ACRA Code. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Other information

Management is responsible for the other information contained in the annual report. Other information is defined as all information in the annual report other than the financial statements and our auditors’ report thereon.

We have obtained all other information prior to the date of this auditors’ report.

Our opinion on the financial statements does not cover the other information and we do not express any form of assurance conclusion thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or our knowledge obtained in the audit or otherwise appears to be materially misstated. If, based on the work we have performed, we conclude that there is a material misstatement of this other information, we are required to report that fact. We have nothing to report in this regard.

Responsibilities of management and Board members for the financial statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the provisions of the PSG Act, the Act and SB-FRSs, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

A statutory board is constituted based on its constitutional act and its dissolution requires Parliament's approval. In preparing the financial statements, management is responsible for assessing the Board's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless there is intention to wind up the Board or for the Board to cease operations.

The Board members are responsible for overseeing the Board's financial reporting process.

Auditors' responsibilities for the audit of the financial statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with SSAs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with SSAs, we exercise professional judgement and maintain professional scepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal controls.
- Obtain an understanding of internal controls relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal controls.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.

- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Board's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditors' report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditors' report. However, future events or conditions may cause the Board to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with the Board members regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal controls that we identify during our audit.

Report on other legal and regulatory requirements

Opinion

In our opinion:

- (a) the receipts, expenditure, investment of moneys and the acquisition and disposal of assets by the Board during the year are, in all material respects, in accordance with the provisions of the PSG Act, the Act and the requirements of any other written law applicable to moneys of or managed by the Board; and
- (b) proper accounting and other records have been kept, including records of all assets of the Board whether purchased, donated or otherwise.

Basis for opinion

We conducted our audit in accordance with SSAs. Our responsibilities under those standards are further described in the 'Auditors' responsibility for the compliance audit' section of our report. We are independent of the Board in accordance with the ACRA Code together with the ethical requirements that are relevant to our audit of the financial statements in Singapore, and we have fulfilled our other ethical responsibilities in accordance with these requirements and the ACRA Code. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on management's compliance.

Responsibilities of management for compliance with legal and regulatory requirements

Management is responsible for ensuring that the receipts, expenditure, investment of moneys and the acquisition and disposal of assets, are in accordance with the provisions of the PSG Act, the Act and the requirements of any other written law applicable to moneys of or managed by the Board. This responsibility includes monitoring related compliance requirements relevant to the Board, and implementing internal controls as management determines are necessary to enable compliance with the requirements.

Auditors' responsibility for the compliance audit

Our responsibility is to express an opinion on management's compliance based on our audit of the financial statements. We planned and performed the compliance audit to obtain reasonable assurance about whether the receipts, expenditure, investment of moneys and the acquisition and disposal of assets, are in accordance with the provisions of the PSG Act, the Act and the requirements of any other written law applicable to moneys of or managed by the Board.

Our compliance audit includes obtaining an understanding of the internal control relevant to the receipts, expenditure, investment of moneys and the acquisition and disposal of assets; and assessing the risks of material misstatement of the financial statements from non-compliance, if any, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control. Because of the inherent limitations in any accounting and internal control system, non-compliances may nevertheless occur and not be detected.



KPMG LLP
Public Accountants and
Chartered Accountants

Singapore
9 May 2023

Statement of Net Assets of Funds as at 31 December 2022

	Note	2022 S\$'000	2021 S\$'000
Central Provident Fund			
Total assets			
Property, plant and equipment	3	153,726	158,481
Right-of-use assets	4	62,638	85,357
Intangible assets	5	208,635	196,919
Investments	6	541,608,391	503,283,338
Debtors and other receivables	7	6,160,125	5,663,286
Cash and cash equivalents	8	837,067	596,883
		<u>549,030,582</u>	<u>509,984,264</u>
Total liabilities			
Deferred capital grant	9	24,269	25,774
Creditors, accruals and provisions	10	814,907	680,406
Lease liabilities	4	70,282	94,933
		<u>909,458</u>	<u>801,113</u>
Net assets of the Central Provident Fund	17	<u>548,121,124</u>	<u>509,183,151</u>
Insurance Funds			
Net assets			
Home Protection Fund	20	636,412	685,372
MediShield Life Fund	20	2,874,835	2,182,695
Lifelong Income Fund	20	—	—
CareShield Life and ElderShield Insurance Fund	20	—	—
Other Funds			
Net assets of Trust Funds	21	275,592	943,885

The accompanying notes form an integral part of these financial statements.

Statement of Changes in Fund Balances

for the year ended 31 December 2022

	Note	2022 S\$'000	2021 S\$'000
Central Provident Fund			
Fund balances as at 1 January		509,183,151	465,630,409
Add:			
Contributions (net of refunds) by members	11	44,722,820	42,024,812
Government grants to members	12	2,715,337	2,701,554
Dividends from Special Discounted Shares		128,884	57,529
Net income from investments	13	20,188,426	18,623,319
Interest income from bank deposits		8,612	801
Other operating income	14	209,676	220,364
		<u>67,973,755</u>	<u>63,628,379</u>
Less:			
Withdrawals (net of refunds) by members	15	28,216,848	19,464,973
Net change in fair value of equity investments at fair value through other comprehensive income		65,796	21,692
Net change in fair value of debt investments at fair value through other comprehensive income		194,565	73,381
General and administrative expense		4,711	624
Other operating expenses	16	552,355	513,009
Interest on lease liabilities	4	1,507	1,958
		<u>29,035,782</u>	<u>20,075,637</u>
Net increase in the Central Provident Fund		<u>38,937,973</u>	<u>43,552,742</u>
Fund balances as at 31 December			
Represented by:			
Members' accounts	17	544,823,702	505,718,816
General moneys of the Fund	17	215,941	103,417
Accumulated surplus	17	3,213,376	3,232,452
Fair value reserve	17	(131,895)	128,466
		<u>548,121,124</u>	<u>509,183,151</u>

The accompanying notes form an integral part of these financial statements.

Statement of Cash Flows

for the year ended 31 December 2022

	Note	2022 S\$'000	2021 S\$'000
Central Provident Fund			
Cash flows from operating activities			
Net increase in the Central Provident Fund			
Adjustments for:			
Net income from investments	13	(20,188,426)	(18,623,319)
Net change in fair value of equity investments at fair value through other comprehensive income		65,796	21,692
Net change in fair value of debt investments at fair value through other comprehensive income		194,565	73,381
Interest income from bank deposits		(8,612)	(801)
Depreciation and amortisation	16	99,596	82,452
Interest on lease liabilities	4	1,507	1,958
Government grants	14	(8,896)	(4,833)
Gain from sale of property, plant and equipment and leases		(4)	(431)
Property, plant and equipment written off		142	231
Intangible assets written off		–	19
Cash generated before changes in operating assets and liabilities		19,093,641	25,103,091
Changes in operating assets and liabilities:			
Debtors and other receivables		14,161	(28,296)
Creditors, accruals and provisions		130,840	152,072
Net acquisition of special issues of Singapore Government securities		(40,576,463)	(41,869,862)
Net placement of advance deposits		1,934,465	(1,227,061)
Cash used in operations		(19,403,356)	(17,870,056)
Interest received from special issues of Singapore Government securities, advance deposits and bank deposits		19,604,999	18,033,816
Grants received from Government		1,829	12,155
Payment for interest portion of lease liabilities		(1,507)	(1,958)
Net cash generated from operating activities		201,965	173,957
Cash flows from investing activities			
Payments for purchase of property, plant and equipment		(15,141)	(15,484)
Payments for purchase of intangible assets		(84,250)	(84,481)
Acquisition of debt and equity investments		(457,374)	(915,883)
Proceeds from sale of property, plant and equipment		4	57
Proceeds from sale of investments		112,922	94,185
Redemption of investments and capital reduction by issuer		390,349	776,672
Interest received from debt investments		74,021	73,733
Dividends received		23,268	21,945
Net cash generated from / (used in) investing activities		43,799	(49,256)
Cash flows from financing activity			
Payment for principal portion of lease liabilities		(24,651)	(23,313)
Net cash used in financing activity		(24,651)	(23,313)
Net increase in cash and cash equivalents		221,113	101,388
Cash and cash equivalents as at 1 January		557,031	455,643
Cash and cash equivalents as at 31 December	8	778,144	557,031

The accompanying notes form an integral part of these financial statements.

Notes to the Financial Statements for the year ended 31 December 2022

1. Domicile and activities

Central Provident Fund Board (the “Board”) is a statutory board established under the Central Provident Fund Act 1953 (the “Act”) under the purview of the Ministry of Manpower. As a statutory board, the Board is subject to the directions of the Ministry of Manpower and is required to implement policies as determined by the Ministry of Manpower and other Government ministries such as the Ministry of Finance from time to time.

The office address of the Board is 238B Thomson Road, #08-00 Tower B Novena Square, Singapore 307685.

Funds managed by the Board

As set out in the Act, the Board is the trustee of the Central Provident Fund (“CPF”) and the administrator of the Home Protection Fund and Lifelong Income Fund. The Board also administers the MediShield Life Fund and the CareShield Life and ElderShield Insurance Fund which are established under the MediShield Life Scheme Act 2015 and CareShield Life and Long Term Care Act 2019 respectively, on behalf of the Ministry of Health.

The Home Protection Fund, MediShield Life Fund, Lifelong Income Fund and the CareShield Life and ElderShield Insurance Fund are collectively known as the “Insurance Funds”.

The principal activities of the Board include the collection of CPF contributions, the processing of withdrawals of CPF savings by members under the various schemes and the administration of the Home Protection Fund, MediShield Life Fund, Lifelong Income Fund and the CareShield Life and ElderShield Insurance Fund.

The Board is also appointed as the trustee of, and administers the Deferment Bonus Fund, Trust Fund for the Special Employment Credit Scheme and other trust funds received from the Government (collectively known as “Trust Funds”). Details of the Trust Funds are disclosed in note 21.

Central Provident Fund

The Central Provident Fund is established by the Act. It is the national social security savings scheme of Singapore, jointly supported by employees, employers and the Government. All contributions authorised under the Act are paid into the CPF and all payments authorised under the Act are paid out of the CPF.

Insurance Funds

(a) The **Home Protection Fund** is set up under section 33 of the Act to account for premiums received, claims paid for home mortgage insurance cover and operating expenses incurred under the Home Protection Insurance Scheme.

(b) The **MediShield Life Fund** is set up under section 7(1) of the MediShield Life Scheme Act 2015. The MediShield Life Fund accounts for premiums and government grants received, claims paid for medical insurance cover and operating expenses incurred under the MediShield Life Scheme.

(c) The **Lifelong Income Fund** is set up under section 27N of the Act to account for premiums received, monthly payouts made and operating expenses incurred under the Lifelong Income Scheme. The Lifelong Income Scheme is designed to provide the insured member a monthly payout, starting from the annuity payout start age of the insured member, for as long as the member is alive. Investment of moneys in the Lifelong Income Fund is governed by section 27N(3) of the Act.

(d) The **CareShield Life and ElderShield Insurance Fund** is set up under section 35 of the CareShield Life and Long-Term Care Act 2019 to account for premiums and government grants received, claims paid for severe disability insurance cover and operating expenses incurred under the CareShield Life Scheme and ElderShield Scheme.

The Government took over the ElderShield Scheme from Aviva Ltd, NTUC Income Insurance Co-operative Limited and The Great Eastern Life Assurance Company Limited (collectively known as “private insurers”) on 1 November 2021. The liabilities and corresponding assets backing the liabilities for all policies issued under the ElderShield Scheme were transferred to CareShield Life and ElderShield Insurance Fund for the Board to administer. Details of the transfer are disclosed in note 20.8.

The assets and liabilities of the Insurance Funds are subjected to the requirements of the relevant Acts and Regulations governing the Insurance Funds. These assets and liabilities are segregated from each other, and from those of the CPF, and can only be withdrawn in accordance with the relevant legislation.

2. Summary of significant accounting policies

2.1 Basis of preparation

In its capacity as trustee of the CPF and administrator of the respective funds, all operating expenses of the Board pertaining to the funds and schemes administered are charged against the respective funds. Consequently, all the financial transactions of the Board are reported under the respective funds accordingly. The Board does not separately have any assets or liabilities.

The financial statements of the funds managed by the Board have been prepared in accordance with the provisions of the Act, the Public Sector (Governance) Act 2018 (the “PSG” Act) and Statutory Board Financial Reporting Standards (“SB-FRS”). SB-FRS include Statutory Board Financial Reporting Standards, Interpretations of SB-FRS and SB-FRS Guidance Notes as promulgated by the Accountant-General. The presentation of the financial statements of the Board is in accordance with SB-FRS 26 *Accounting and Reporting by Retirement Benefit Plan*.

The financial statements have been prepared on the historical cost basis, except as disclosed in the accounting policies below.

The financial statements are presented in Singapore Dollars (S\$) which is the functional currency of the funds managed by the Board. All financial information presented in Singapore Dollars has been rounded to the nearest thousand (S\$’000), except when otherwise stated.

The preparation of financial statements in conformity with SB-FRS requires management to make judgments, estimates and assumptions that affect the application of accounting policies and the reported amounts of assets, liabilities, income and expenses. Actual results may differ from these estimates.

The estimates and underlying assumptions are reviewed on an ongoing basis. Revisions to accounting estimates are recognised in the period in which the estimates are revised and in any future periods affected.

There are no critical judgements in applying accounting policies that have significant effect on the amounts recognised in the financial statements.

Information about assumptions and estimation uncertainties at the reporting date that have a significant risk of resulting in material adjustment within the next financial year are included in the following notes:

Note 19 and 20.12	– Impairment loss on investments measured at amortised cost and debt investments at FVOCI
Note 19.1 and 20.13	– Valuation of financial instruments
Note 20.4	– Impairment loss on premium receivables
Note 20.11	– Valuation of insurance contract liabilities

Assumptions and estimates made by management are based on parameters available when the financial statements were prepared. Existing circumstances and assumptions about future developments, however, may change due to market changes or circumstances arising beyond the control of management. Such changes are reflected in the assumptions when they occur.

2.2 Changes in accounting policies

The accounting policies adopted are consistent with those of the previous financial year, unless otherwise stated.

2.3 Basis of recognition of contributions, withdrawals, Government grants to members, interest, net income from investments and other operating income

Based on the Act and CPF Regulations:

- Contributions, Government grants to members and dividends from Special Discounted Shares are recognised when received and credited directly to the members' accounts.
- Withdrawals by members are recognised when authorised and debited from the members' accounts.
- Penalty interest on late contributions is recognised when received.
- Interest payable to members is recognised as it accrues.

Interest income from investments and interest income from bank deposits are recognised as they accrue, using the effective interest method.

Dividends from investments are recognised when the shareholder's right to receive payments has been established.

Agency fees and income from other services provided are recognised when the services have been rendered.

Rental income arising from operating leases on property, plant and equipment is accounted for on a straight-line basis over the terms of the leases. Lease incentives granted are recognised as an integral part of the total rental income, over the term of the lease. Rental income is recognised as 'other operating income'.

2.4 Operating expenses

All operating expenses incurred by the Board and relating to the CPF, Home Protection Fund, MediShield Life Fund, Lifelong Income Fund and the CareShield Life and ElderShield Insurance Fund, are charged to the respective funds when incurred unless paid by the Government.

All operating expenses of trust funds are taken up in the respective trust funds when paid.

2.5 Insurance contracts

Insurance contracts issued under the Home Protection Insurance Scheme, MediShield Life Scheme, Lifelong Income Scheme, CareShield Life Scheme and ElderShield Scheme work on the principle of risk transfer. Insurance contracts are those contracts under which the Insurance Funds accept significant insurance risks from the insured member by agreeing to compensate the insured member or other beneficiary on occurrence of an insured event.

The Board is not required to unbundle any insurance contract as the accounting policy recognises all insurance premiums, claims and benefit payments, expenses and valuation of actuarial liabilities, through the changes in fund balances of the Insurance Funds.

2.6 Basis of recognition and measurement of insurance premiums, claims, benefits incurred and insurance contract liabilities

(a) Premiums

Premiums from insured members are recognised on their respective due dates. Premiums for cover given to insured members but not received on the due date are recognised as revenue with the corresponding outstanding premiums receivable reported in the statement of net assets of the Insurance Funds.

(b) Claims and benefits incurred

Claims include surrenders, death claims and claims incurred under other claim events. Surrenders are recorded when the obligation to make the payouts arises. Death claims and payments on other claim events are recorded when notified. Annuity payouts from the Lifelong Income Fund are recognised when due.

(c) Insurance contract liabilities

A liability for contractual benefits that are expected to be incurred in the future is recorded when the premiums are recognised. The liability is determined using assumptions considered appropriate for the policies in force. The actuarial valuation basis is determined by the Board based on the advice of the independent actuarial advisers to the Board.

2.7 Property, plant and equipment

Property, plant and equipment are initially recorded at cost. Subsequent to recognition, property, plant and equipment are measured at cost less accumulated depreciation and any accumulated impairment losses. Cost includes expenses incurred that are directly attributable to the acquisition of the asset. Costs of dismantlement, removal or restoration are included as part of the cost of property, plant and equipment if the obligation for dismantlement, removal or restoration is incurred as a consequence of acquiring or using the asset.

The cost of an item of property, plant and equipment below S\$15,000 (2021: S\$5,000) is recognised as an expense in the statement of changes in fund balances during the year in which the cost is incurred.

Subsequent costs incurred for an asset are recognised in the carrying amount of the asset, or recognised as a separate asset, as appropriate, only when it is probable that future economic benefits associated with the item will flow to the funds managed by the Board and the cost of the item can be measured reliably. Costs of day-to-day servicing of property, plant and equipment are recognised as an expense when incurred.

The residual values, useful lives and depreciation methods of property, plant and equipment are reviewed at the end of each year and adjusted prospectively, if appropriate, to ensure that they reflect the expected economic benefits derived from these assets.

Property, plant and equipment are depreciated on a straight-line basis, over their estimated useful lives as follows:

	<u>Estimated useful life</u>
Leasehold land	period of the lease
Buildings	50 years or period of the lease, whichever is shorter
Building renovation and improvement	remaining life of the building
Machinery and equipment	4 to 10 years
Furniture and fittings	8 years
Data processing equipment	3 to 5 years

Depreciation is based on the cost of an asset less its residual value and is recognised from the date that the property, plant and equipment are installed and are ready for use. Assets classified as construction-in-progress are not depreciated, as these assets are not available for use.

The carrying amount of property, plant and equipment is reviewed for impairment when events or changes in circumstances indicate that the carrying amount may not be recoverable.

An item of property, plant and equipment is derecognised upon disposal or when no future economic benefit is expected from its use. Any gain or loss on derecognition of the asset is included in the statement of changes in fund balances in the year the asset is derecognised.

2.8 Intangible assets

Intangible assets consist of computer software and application system, including those under development. They are measured at cost less accumulated amortisation and any accumulated impairment losses. Cost includes expenses incurred directly to bring the asset to use or to develop the computer software or application system.

The cost of an intangible asset below S\$15,000 (2021: S\$5,000) is recognised as an expense in the statement of changes in fund balances during the year in which the cost is incurred.

Subsequent costs which enhance or extend the performance of computer software or application system beyond its original specifications and which can be reliably measured are recognised as capital improvements and recognised in the carrying amount of the asset. Costs associated with the support and maintenance of computer software and application systems are recognised as an expense when incurred.

The residual values, useful lives and amortisation methods of intangible assets are reviewed at the end of each year and adjusted prospectively, if appropriate, to ensure that they reflect the expected economic benefits derived from these assets.

Amortisation is calculated based on the cost of the asset, less its residual value. Intangible assets are amortised on a straight-line basis, over their estimated useful lives ranging from 3 to 5 years from the date they are available for use.

Intangible assets under development are not amortised, as these assets are not available for use.

The carrying amount of intangible assets is reviewed for impairment when events or changes in circumstances indicate that the carrying amount may not be recoverable.

An intangible asset is derecognised upon disposal or when no future economic benefit is expected from its use. Any gain or loss on derecognition of the asset is included in the statement of changes in fund balances in the year the asset is derecognised.

2.9 Impairment of non-financial assets

The Board assesses at each reporting date whether there is an indication that a non-financial asset may be impaired. If any indication exists, the Board makes an estimate of the recoverable amount of the asset.

The recoverable amount of an asset is the higher of its fair value less costs of disposal and its value in use and is determined for an individual asset, unless the asset does not generate cash inflows that are largely independent of those from other assets or groups of assets. Where the carrying amount of an asset exceeds its recoverable amount, the asset is considered impaired and is written down to its recoverable amount.

In determining fair value less costs of disposal, recent market transactions are taken into account, if available. If no such transactions can be identified, the value in use, of the asset, is used as the recoverable amount.

In assessing value in use, the estimated future cash flows expected to be generated by the continuing use of the asset and from its ultimate disposal are discounted to their present value using an appropriate discount rate that reflects current market assessments of the time value of money and the risks specific to the asset.

Impairment losses are recognised in the statement of changes in fund balances.

The Board also assesses at each reporting date as to whether there is an indication that an asset previously assessed to be impaired, may no longer be so. If any indication exists, the Board makes an estimate of the recoverable amount of the asset. A previously recognised impairment loss is reversed only if there has been a change in the estimates used to determine the recoverable amount of the asset since the last impairment loss was recognised. If that is the case, the carrying amount of the asset is increased to its recoverable amount. That increase cannot exceed the carrying amount that would have been determined, net of depreciation or amortisation, had no impairment loss been recognised previously. Such reversal is recognised in the statement of changes in fund balances unless the asset is measured at revalued amount, in which case the reversal is treated as a revaluation increase.

2.10 Leases

At inception of a contract, the Board assesses whether a contract is, or contains, a lease. A contract is, or contains, a lease if the contract conveys the right to control the use of an identified asset for a period of time in exchange for consideration.

(a) As a lessor

At inception or on modification of a contract that contains a lease component, the Board allocates the consideration in the contract to each lease component on the basis of their relative standalone prices.

When the Board acts as a lessor, it determines at lease inception whether each lease is a finance lease or an operating lease.

To classify each lease, the Board makes an overall assessment of whether the lease transfers substantially all of the risks and rewards incidental to ownership of the underlying asset. Leases is classified as an operating lease if it does not transfer substantially all the risks and rewards incidental to the ownership. Assets leased out under operating leases include property, plant and equipment.

If an arrangement contains lease and non-lease components, then the Board applies SB-FRS 115 to allocate the consideration in the contract.

(b) As a lessee

At commencement or on modification of a contract that contains a lease component, the Board allocates the consideration in the contract to each lease component on the basis of its relative stand-alone prices.

The Board recognises a right-of-use asset and a lease liability at the lease commencement date. The right-of-use asset is initially measured at cost, which comprises the initial amount of the lease liability adjusted for any lease payments made at or before the commencement date, plus any initial direct costs incurred and an estimate of costs to dismantle and remove the underlying asset or to restore the underlying asset or the site on which it is located, less any lease incentives received.

The right-of-use asset is subsequently depreciated using the straight-line method from the commencement date to the end of the lease term, unless the lease transfers ownership of the underlying asset to the Board by the end of the lease term or the cost of the right-of-use asset reflects that the Board will exercise a purchase option. In that case the right-of-use asset will be depreciated over the useful life of the underlying asset, which is determined on the same basis as those of property and equipment. In addition, the right-of-use asset is periodically reduced by impairment losses, if any, and adjusted for certain re-measurements of the lease liability.

The lease liability is initially measured at the present value of the lease payments that are not paid at the commencement date, discounted using the interest rate implicit in the lease or, if that rate cannot be readily determined, the incremental borrowing rate. Generally, the Board uses the Government's borrowing rate as an estimate of its incremental borrowing rate.

Lease payments to be included in the measurement of the lease liability comprise the following:

- fixed payments;
- variable lease payments that depend on an index or a rate, initially measured using the index or rate as at the commencement date;
- amounts expected to be payable under a residual value guarantee; and
- the exercise price under a purchase option that the Board is reasonably certain to exercise, lease payments in an optional renewal period if the Board is reasonably certain to exercise an extension option, and penalties for early termination of a lease unless the Board is reasonably certain not to terminate early.

The lease liability is measured at amortised cost using the effective interest method. It is re-measured when:

- there is a change in future lease payments arising from a change in an index or rate;
- there is a change in the Board's estimate of the amount expected to be payable under a residual value guarantee;
- the Board changes its assessment of whether it will exercise a purchase, extension or termination option; or
- there is a revised in-substance fixed lease payment.

When the lease liability is re-measured in this way, a corresponding adjustment is made to the carrying amount of the right-of-use asset, or is recorded in statement of changes in fund balances if the carrying amount of the right-of-use asset has been reduced to zero.

Short-term leases and leases of low-value assets

The Board has elected not to recognise right-of-use assets and lease liabilities for leases of low-value assets and short-term leases. The Board recognises the lease payments associated with these leases as an expense on a straight-line basis over the lease term.

2.11 Financial instruments

(a) Non-derivative financial assets

Recognition and initial measurement

Debtors and other receivables are recognised initially on the date that they originated. All other financial assets are initially recognised when the Board, as trustee and administrator of the funds, becomes a party to the contractual provisions of the instrument.

Financial assets are initially measured at fair value. In the case of financial assets not at fair value through profit or loss, they are initially measured at fair value plus directly attributable transaction costs.

Assessment whether contractual cash flows are solely payments of principal and interest

'Principal' is defined as the fair value of the financial asset on initial recognition. 'Interest' is defined as consideration for the time value of money and for the credit risk associated with the principal amount outstanding during a particular period of time.

In assessing whether the contractual cash flows are solely payments of principal and interest, the Board considers the contractual terms of the instrument. This includes assessing whether the financial asset contains a contractual term that could change the timing or amount of contractual cash flows such that the condition would not be met. In making this assessment, the Board considers:

- contingent events that would change the amount or timing of cash flows;
- terms that may adjust the contractual coupon rate, including variable rate features; and
- prepayment and extension features.

Classification and subsequent measurement

On initial recognition, a financial asset is classified as financial assets at amortised cost, debt investments at fair value through other comprehensive income, equity investments at fair value through other comprehensive income or financial assets at fair value through profit or loss.

Financial assets are not reclassified subsequent to their initial recognition unless there are changes to business model for managing the financial assets. Upon change in business model, all affected financial assets are to be reclassified from the first day of the first reporting period.

(i) Financial assets at amortised cost

A financial asset is measured at amortised cost if it meets both of the following conditions and is not designated as fair value through profit or loss ("FVTPL"):

- it is held within a business model whose objective is to hold assets to collect contractual cash flows; and
- its contractual terms give rise on specified dates to cash flows that are solely payments of principal and interest on the principal amount outstanding.

These assets are subsequently measured at amortised cost using the effective interest method, less any impairment losses. Interest income, impairment and any gain or loss on derecognition are recognised in the statement of changes in fund balances.

(ii) Debt investments at fair value through other comprehensive income ("FVOCI")

A debt investment is measured at FVOCI if it meets both of the following conditions and is not designated as FVTPL:

- it is held within a business model whose objective is achieved by both collecting contractual cash flows and selling financial assets; and
- its contractual terms give rise on specified dates to cash flows that are solely payments of principal and interest on the principal amount outstanding.

Subsequent to initial recognition, debt investments at FVOCI are measured at fair value. Any gains and losses from changes in fair value of the debt investments are recognised in the statement of changes in fund balances and presented in the fair value reserve.

Impairment losses, foreign exchange gains and losses, and interest calculated using the effective interest method, are recognised in the statement of changes in fund balances.

On derecognition, gains and losses accumulated in fair value reserve are reclassified to the statement of changes in fund balances.

(iii) Equity investments at FVOCI

On initial recognition of an equity investment that is not held-for-trading, the Board may irrevocably elect to designate the investment at FVOCI. The election to designate investment is made on an investment-by-investment basis.

Subsequent to initial recognition, equity investments at FVOCI are measured at fair value, and the changes are recognised in the statement of changes in fund balances and presented in the fair value reserve.

Dividends are recognised in the statement of changes in fund balances unless the dividend clearly represents a recovery of part of the cost of the investment.

(iv) Financial assets at FVTPL

All financial assets not classified as measured at amortised cost or FVOCI as described above are measured at FVTPL. On initial recognition, the Board may irrevocably designate a financial asset that otherwise meets the requirements to be measured at amortised cost or at FVOCI as at FVTPL if doing so eliminates or significantly reduces an accounting mismatch that would otherwise arise.

After initial recognition, these assets are measured at fair value. Net gains and losses, including any interest or dividend income, are recognised in the statement of changes in fund balances.

Derecognition

A financial asset is derecognised when the contractual rights to the cash flows from the asset has expired, or when the rights to receive the contractual cash flows on the financial asset are transferred in a transaction, in which substantially all the risks and rewards of ownership of the financial asset are transferred. Any interest in the transferred financial assets that is created or retained is recognised as a separate asset or liability.

(b) Non-derivative financial liabilities

Initial recognition and measurement

Financial liabilities, are initially recognised on the trade date, which is the date that the Board, as trustee and administrator of the funds, become a party to the contractual provisions of the financial instrument.

Non-derivative financial liabilities comprise creditors and other payables. Such financial liabilities are recognised initially at fair value plus any directly attributable transaction costs.

Subsequent measurement

Subsequent to initial recognition, these financial liabilities are measured at amortised cost using the effective interest method.

Derecognition

A financial liability is derecognised when the obligation under the liability is discharged, or is cancelled, or expires.

(c) Derivative financial instruments

The Insurance Funds hold derivative financial instruments to hedge their foreign currency risk and interest rate risk exposures. Hedge accounting is not adopted.

Derivatives are recognised initially at fair value, attributable transaction costs are recognised as an expense when incurred.

Subsequent to initial recognition, derivatives are measured at fair value, and the changes are recognised in the statement of changes in fund balances.

Offsetting of financial assets and financial liabilities

Financial assets and financial liabilities are offset and the net amount presented in the statement of net assets when, and only when, there are legal rights to offset the amounts, and intention to either settle on a net basis or to realise the assets and settle the liabilities simultaneously.

2.12 Fair value of assets and liabilities

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's length transaction on the measurement date.

(a) Fair value measurement of financial instruments

The fair value of an instrument is measured using quoted prices in an active market for that instrument, where available. A market is regarded as active if quoted prices are readily and regularly available and represent actual and regularly occurring market transactions on an arm's length basis. If a market for a financial instrument is not active, its fair value is established using a valuation technique.

The best evidence of the fair value of a financial instrument at initial recognition is the transaction price, i.e. the fair value of the consideration given or received, unless the fair value of the instrument is evidenced by comparison with other observable current market transactions in the same instrument, that is, without modification, or based on a valuation technique whose variables include only data from observable markets.

(b) Fair value hierarchy

The Board categorises fair value measurements using a fair value hierarchy that reflects the significance of the inputs used in making the measurements. The fair value hierarchy has the following levels:

- Level 1: unadjusted quoted prices in active markets for individual assets or liabilities.
- Level 2: valuation techniques on observable inputs either directly, that is, as prices, or indirectly, that is, derived from prices. This category includes instruments valued using quoted market prices in active markets for similar instruments; quoted prices for identical or similar instruments in markets that are considered less than active; or other valuation techniques where all significant inputs are directly or indirectly observable from market data.
- Level 3: valuation techniques using significant unobservable inputs. This category includes all instruments where the valuation technique includes inputs not based on observable data and unobservable inputs have a significant effect on the valuation of the instrument. This category includes instruments that are valued based on quoted prices for similar instruments where significant unobservable adjustments or assumptions are required to reflect differences between instruments.

Fair value measurements that use inputs of different hierarchy levels are categorised in its entirety in the same level of the fair value hierarchy as the lowest level input that is significant to the entire measurement.

Transfers between levels of the fair value hierarchy are deemed to have occurred on the date of the event or change in circumstances that caused the transfers.

2.13 Impairment of financial assets

The Board recognises loss allowances for expected credit losses (“ECLs”) on financial assets measured at amortised cost and debt investments measured at FVOCI.

Loss allowances are measured on either of the following bases:

- 12-month ECLs: these are ECLs that result from default events that are possible within the 12 months after the reporting date (or for a shorter period if the expected life of the instrument is less than 12 months); or
- Lifetime ECLs: these are ECLs that result from all possible default events over the expected life of a financial instrument.

Simplified approach

The Board applies the simplified approach to provide for ECLs for debtors and other receivables. The simplified approach requires the loss allowance to be measured at an amount equal to lifetime ECLs.

General approach

The Board applies the general approach to provide for ECLs on all other financial assets. Under the general approach, the loss allowance is measured at an amount equal to 12-month ECLs at initial recognition.

At each reporting date, the Board assesses whether the credit risk of a financial instrument has increased significantly since initial recognition. When credit risk has increased significantly since initial recognition, loss allowance is measured at an amount equal to lifetime ECLs.

When determining whether the credit risk of a financial asset has increased significantly since initial recognition and when estimating ECLs, the Board considers reasonable and supportable information that is relevant and available without undue cost or effort. This includes both quantitative and qualitative information and analysis, based on the Board’s historical experience and informed credit assessment and includes forward-looking information.

If credit risk has not increased significantly since initial recognition or if the credit quality of the financial instruments improves such that there is no longer a significant increase in credit risk since initial recognition, loss allowance is measured at an amount equal to 12-month ECLs.

The Board considers a financial asset to be in default when the borrower is unlikely to pay its credit obligations to the Board in full, without recourse by the Board to actions such as realising security (if any is held).

The maximum period considered when estimating ECLs is the maximum contractual period over which the Board is exposed to credit risk.

Measurement of ECLs

ECLs are probability-weighted estimates of credit losses. Credit losses are measured at the present value of all cash shortfalls (i.e. the difference between the cash flows due to the Board in accordance with the contract and the cash flows that the Board expects to receive).

Credit impaired financial assets

At each reporting date, the Board assesses whether financial assets carried at amortised cost and debt investments at FVOCI are credit-impaired. A financial asset is ‘credit-impaired’ when one or more events that have a detrimental impact on the estimated future cash flows of the financial asset have occurred.

Evidence that a financial asset is credit-impaired includes the following observable data:

- significant financial difficulty of the borrower or issuer; or
- the disappearance of an active market for a security because of financial difficulties.

Presentation of allowance for ECLs in the statement of net assets

Loss allowances for financial assets measured at amortised cost are deducted from the gross carrying amount of these assets. For debt investments at FVOCI, loss allowances are recognised in the statement of changes in fund balances.

Write-off

The gross carrying amount of a financial asset is written off (either partially or in full) to the extent that there is no realistic prospect of recovery. This is generally the case when the Board determines that the debtor does not have assets or sources of income that could generate sufficient cash flows to repay the amounts subject to the write-off. However, financial assets that are written off could still be subject to enforcement activities in order to comply with the Board’s procedures for recovery of amounts due.

2.14 Cash and cash equivalents

Cash and cash equivalents comprise cash at banks and bank deposits. Cash at banks managed by the Board on behalf of trust funds and Government ministries is excluded from cash and cash equivalents in the statement of cash flows.

2.15 Foreign currency transactions and balances

Transactions in foreign currencies are measured and are recorded on initial recognition in Singapore Dollars at exchange rates at the dates of the transactions. Monetary assets and monetary liabilities denominated in foreign currencies are translated to Singapore Dollars at the exchange rate at the end of the year.

Foreign currency exchange gains or losses on monetary items is the difference between the amortised costs of the monetary items, reported in Singapore Dollars, at the start of the year, adjusted for effective interest and payments during the year, and the amortised costs of the monetary items, translated from foreign currency to Singapore Dollars, at the exchange rate at the end of the year.

Exchange differences arising on the settlement of monetary items or on translating monetary items at the end of the year are recognised in the statement of changes in fund balances.

Non-monetary assets and non-monetary liabilities measured at fair value in foreign currencies are translated to Singapore Dollars using the exchange rates at the date when the fair value was measured. Non-monetary items that are measured in terms of historical cost in foreign currencies are translated using the exchange rates at the dates of the initial transactions.

2.16 Provisions

A provision is recognised when, as a result of a past event, the Board has a present legal or constructive obligation that can be estimated reliably, and it is probable that an outflow of economic benefits will be required to settle that obligation. Provisions are estimated, based on the best estimate of the expenditure required to settle the obligations, taking into consideration the time value of money.

Provisions are reviewed at the end of each year and adjusted to reflect the current best estimate. If it is no longer probable that an outflow of economic resources will be required to settle the obligation, the provision is reversed.

2.17 Employee benefits

(a) Defined contribution plans

Contributions on the remuneration of the employees of the Board are made to the CPF as required by law. The CPF contributions are recognised as expenses in the period when the employees rendered their services.

(b) Short-term employee benefits

Short-term employee benefits obligations are measured on an undiscounted basis and are expensed as the related benefits are provided. A liability is recognised for the amount expected to be paid under short-term cash bonus if the Board has a present legal or constructive obligation to pay the amount as a result of past service rendered by the employee and the obligation can be reliably estimated.

(c) Employees' leave entitlements

Employees' entitlements to annual leave are recognised when they accrue to the employees. A liability is recognised for leave earned by the employees as a result of services rendered up to the reporting date.

2.18 Trust Funds

Trust Funds are funds to which the Board acts as trustee, administrator or agent but does not exercise control over the funds.

The assets and liabilities of these funds held in trust are presented as a line item at the bottom of the statement of net assets with additional disclosures in the notes to the financial statements (as set out in note 21), as prescribed by SB-FRS Guidance Note 3 *Accounting and Disclosures for Trust Funds*.

The receipts and disbursements relating to these funds are accounted for directly in these funds on a cash basis, in which funds received are accounted for when received, instead of when earned, and funds disbursed are accounted for when paid, instead of when incurred, and recognised in the statement of receipts and disbursements accordingly (as set out in notes 21.1 to 21.3).

2.19 Government grants

Government grants received for the purchase or the construction of depreciable assets are accounted for as deferred capital grant. Deferred capital grant is amortised and recognised as income over the respective useful life of the assets to match the annual depreciation charge of these assets. When the asset is disposed or written off, the remaining balance of the deferred grant not yet amortised will be credited to income.

Government grants received by the Board to meet operating expenses are recognised as income in the year these operating expenses are incurred.

2.20 Standards issued but not yet effective

The following SB-FRSs, interpretations and amendments to SB-FRSs have been issued but are not yet effective for the reporting period ended 31 December 2022:

Description	Effective for annual periods beginning on or after
Amendments to SB-FRS 1: <i>Classification of Liabilities as Current or Non-current</i>	1 January 2023
Amendments to SB-FRS 8: <i>Definition of Accounting Estimates</i>	1 January 2023
Amendments to SB-FRS 1 and SB-FRS Practice Statement 2: <i>Disclosure of Accounting Policies</i>	1 January 2023
Amendments to SB-FRS 12: <i>Deferred Tax related to Assets and Liabilities arising from a Single Transaction</i>	1 January 2023
Amendments to SB-FRS 1002 and Implementation Guidance: <i>Impairment of Non-Cash-Generating Assets</i>	1 January 2023
Amendments to SB-FRS Guidance Note 3: <i>Accounting on Disclosures for Trust Funds</i>	1 January 2023
SB-FRS Guidance Note 11: <i>Accounting for Grants Administered by Statutory Boards</i>	1 January 2023

The Board has assessed the estimated impact that initial application of SB-FRS Guidance Note 11 will have on the financial statements, which is as described below.

SB-FRS Guidance Note 11: Accounting for Grants Administered by Statutory Boards

SB-FRS Guidance Note 11 provides guidance on the accounting for grants administered by Statutory Boards. The accounting for grants received and disbursed differ depending on whether the Statutory Board is a grant scheme owner or agent administering the grant on behalf of the grant scheme owner. If the Statutory Board is appointed as an agent disbursing the grant on behalf of the Government (which is the grant scheme owner), the Statutory Board need not recognise grant income and grant expense as it does not exercise control over the funds. The grants could be accounted for as held in trust or “pass-through” by Statutory Boards. For “pass-through” arrangement, funds that have been received but pending disbursement to recipients should be recognised as grant payables while grant receivable is recorded if disbursement has been made in advance of the Statutory Boards receiving the funds from the Government. The guidance note is effective for annual periods beginning on or after 1 January 2023, with earlier adoption permitted.

The Board plans to apply SB-FRS Guidance Note 11 on 1 January 2023. The Board has performed a preliminary impact assessment based on currently available information and expects to account for some of the grants administered as “pass-through” arrangement. As at 1 January 2023, the Board expects about S\$1,000,000,000 to S\$2,000,000,000 accounted under “Other trust funds” in note 21.3 to be re-categorised as “pass-through”, and the grant received but yet to be paid out reported as “Grant payables” which is expected to be insignificant.

The Board does not expect that the adoption of the remaining SB-FRSs, interpretations and amendments to SB-FRSs above to have any significant impact on the financial statements.

3. Property, plant and equipment

Non-current assets	Leasehold land S\$'000	Buildings S\$'000	Building renovation and improvement S\$'000	Machinery and equipment S\$'000	Furniture and fittings S\$'000	Data processing equipment S\$'000	Construction-in-progress S\$'000	Total S\$'000
Cost								
At 1 January 2021	62,741	74,278	7,357	37,063	13,798	84,249	3,194	282,680
Additions	–	–	–	45	–	9,019	7,400	16,464
Disposals/Written off	–	–	–	(654)	(406)	(11,044)	–	(12,104)
Reclassification	–	–	–	2,042	–	–	(2,042)	–
Adjustment	–	–	–	–	(248)	–	–	(248)
At 31 December 2021	62,741	74,278	7,357	38,496	13,144	82,224	8,552	286,792
Additions	–	–	–	117	81	9,009	8,111	17,318
Disposals/Written off	–	–	–	(1,847)	(435)	(7,185)	–	(9,467)
Reclassification	–	–	–	6,610	10,053	–	(16,663)	–
At 31 December 2022	62,741	74,278	7,357	43,376	22,843	84,048	–	294,643
Accumulated depreciation								
At 1 January 2021	11,549	26,168	1,645	28,209	8,597	43,199	–	119,367
Depreciation for the year	719	1,985	226	2,029	1,638	12,820	–	19,417
Disposals/Written off	–	–	–	(553)	(275)	(9,645)	–	(10,473)
At 31 December 2021	12,268	28,153	1,871	29,685	9,960	46,374	–	128,311
Depreciation for the year	719	1,986	225	2,571	2,601	13,770	–	21,872
Disposals/Written off	–	–	–	(1,813)	(327)	(7,126)	–	(9,266)
At 31 December 2022	12,987	30,139	2,096	30,443	12,234	53,018	–	140,917
Carrying amounts								
At 1 January 2021	51,192	48,110	5,712	8,854	5,201	41,050	3,194	163,313
At 31 December 2021	50,473	46,125	5,486	8,811	3,184	35,850	8,552	158,481
At 31 December 2022	49,754	44,139	5,261	12,933	10,609	31,030	–	153,726

Depreciation charges amounting to S\$224,000 (2021: S\$224,000) and S\$8,000 (2021: S\$nil) were allocated to Home Protection Fund and CareShield Life and ElderShield Insurance Fund respectively. The remaining depreciation charge of S\$21,640,000 (2021: S\$19,193,000) was accounted for under the Central Provident Fund.

4. Leases

(i) Leases when the Board is the lessee

The Board leases commercial properties under non-cancellable lease agreements. The leases have varying fixed terms, with an option to renew the lease after that date. Lease payments are renegotiated at every renewal to reflect market rentals.

The Board leases equipment with contract terms of varying years. For those leases that are of low value, the Board has elected not to recognise right-of-use assets and lease liabilities.

Information about leases for which the Board is a lessee is presented below.

Right-of-use assets

	Buildings S\$'000	Data Processing equipment S\$'000	Total S\$'000
Cost			
At 1 January 2021	146,091	–	146,091
Additions	7,184	160	7,344
Derecognition	(4,281)	–	(4,281)
At 31 December 2021	148,994	160	149,154
Additions	–	–	–
At 31 December 2022	148,994	160	149,154
Accumulated depreciation			
At 1 January 2021	42,919	–	42,919
Depreciation*	22,335	22	22,357
Derecognition	(1,479)	–	(1,479)
At 31 December 2021	63,775	22	63,797
Depreciation*	22,666	53	22,719
At 31 December 2022	86,441	75	86,516
Carrying amounts			
At 1 January 2021	103,172	–	103,172
At 31 December 2021	85,219	138	85,357
At 31 December 2022	62,553	85	62,638

* Depreciation of right-of-use assets is recognised under other operating expenses.

Depreciation of right-of-use assets amounting to S\$187,000 (2021: S\$nil) was allocated to CareShield Life and ElderShield Insurance Fund. The remaining depreciation of right-of-use assets S\$22,532,000 (2021: S\$22,357,000) was accounted for under the Central Provident Fund.

Lease liabilities

	2022 S\$'000	2021 S\$'000
Current	25,173	26,878
Non-current	45,109	68,055
	70,282	94,933

Amounts recognised in statement of changes in fund balances

	2022 S\$'000	2021 S\$'000
Interest on lease liabilities	1,507	1,958
Expenses relating to leases of low-value assets, excluding short-term leases of low-value assets*	2,731	3,084

* Rental expense is recognised under general and administrative expense.

Amounts recognised in statement of cash flows

	2022 S\$'000	2021 S\$'000
Total cash outflow for leases	26,158	25,271

Reconciliation of movements of liabilities to cash flows arising from financing activities

	Lease liabilities S\$'000
Balance as at 1 January 2021	114,867
Payment for principal portion of lease liabilities	(23,313)
Total changes from financing cash flows	(23,313)
Payment for interest portion of lease liabilities	(1,958)
New lease	6,555
Reduction of scope from lease modification	(3,176)
Interest on lease liabilities	1,958
Balance as at 31 December 2021	94,933

	Lease liabilities S\$'000
Balance as at 1 January 2022	94,933
Payment for principal portion of lease liabilities	(24,651)
Total changes from financing cash flows	(24,651)
Payment for interest portion of lease liabilities	(1,507)
Interest on lease liabilities	1,507
Balance as at 31 December 2022	70,282

During 2021, the Board recognised a gain of S\$374,000 arising from the reduction of scope from lease modification and presented the gain as part of 'gain from sale of property, plant and equipment and lease' in the statement of cash flows.

Renewal options

Some leases contain renewal options exercisable by the Board before the end of the non-cancellable contract period. Where practicable, the Board seeks to include renewal options in new leases to provide operational flexibility. The renewal options held are exercisable only by the Board and not by the lessors. The Board assesses at lease commencement date whether it is reasonably certain to exercise the renewal options. The Board also reassesses whether it is reasonably certain to exercise the options if there is a significant event or significant changes in circumstances within its control.

The Board has estimated that the potential future lease payments, should it exercise the renewal option, would amount to S\$262,000,000 (2021: S\$257,000,000).

(ii) **Leases when the Board is the lessor**

The Board leases out the space in buildings under property, plant and equipment. These leases are classified as operating leases because they do not transfer substantially all of the risks and rewards incidental to the ownership of the assets.

Rental income recognised by the Board during 2022 was S\$5,830,000 (2021: S\$5,868,000).

The following table sets out a maturity analysis of lease payments, showing the undiscounted lease payments to be received after the reporting date.

	2022 S\$'000	2021 S\$'000
- Less than one year	6,905	6,132
- One to two years	3,290	4,283
- Two to three years	1,639	1,672
- Three to four years	717	414
- Four to five years	–	5
	12,551	12,506

5. Intangible assets

	Computer software/ application system S\$'000	Computer software/ application system under development S\$'000	Total S\$'000
Non-current assets			
Cost			
At 1 January 2021	221,827	33,812	255,639
Additions	7,549	81,171	88,720
Disposals/Written off	(11,401)	–	(11,401)
Reclassification	76,732	(76,732)	–
At 31 December 2021	294,707	38,251	332,958
Additions	4,531	67,663	72,194
Disposals/Written off	(1,894)	–	(1,894)
Reclassification	90,555	(90,555)	–
At 31 December 2022	387,899	15,359	403,258
Accumulated amortisation			
At 1 January 2021	103,433	–	103,433
Amortisation charge for the year	43,988	–	43,988
Disposals/Written off	(11,382)	–	(11,382)
At 31 December 2021	136,039	–	136,039
Amortisation charge for the year	60,478	–	60,478
Disposals/Written off	(1,894)	–	(1,894)
At 31 December 2022	194,623	–	194,623
Carrying amounts			
At 1 January 2021	118,394	33,812	152,206
At 31 December 2021	158,668	38,251	196,919
At 31 December 2022	193,276	15,359	208,635

Amortisation charges amounting to S\$302,000 (2021: S\$193,000), S\$3,730,000 (2021: S\$2,389,000), S\$954,000 (2021: S\$504,000) and S\$68,000 (2021: S\$nil) were allocated to MediShield Life Fund, Home Protection Fund, Lifelong Income Fund and CareShield Life and ElderShield Insurance Fund respectively. The remaining amortisation charge of S\$55,424,000 (2021: S\$40,902,000) was accounted for under the Central Provident Fund.

6. Investments

	Note	2022 S\$'000	2021 S\$'000
Financial assets at amortised cost			
Special issues of Singapore Government securities:			
- Floating rate	(a)	429,793,163	399,372,811
- Fixed rate	(b)	95,811,913	85,655,802
		<u>525,605,076</u>	<u>485,028,613</u>
Advance deposits	(c)	13,239,221	15,173,686
		<u>538,844,297</u>	<u>500,202,299</u>
Debt investments at FVOCI			
Singapore Government securities		268,144	435,918
Statutory Board bonds		541,845	527,965
Corporate bonds		1,260,018	1,364,597
		<u>2,070,007</u>	<u>2,328,480</u>
Debt investments at FVTPL			
Corporate bonds		128,456	174,826
Equity investments at FVOCI			
	(d)	565,631	577,733
		<u>541,608,391</u>	<u>503,283,338</u>

- (a) The floating rate special issues of Singapore Government securities are bonds issued specifically to the Board to meet its interest and other obligations. They do not have quoted market values and the Board cannot trade them in the market. The interest rates of 2.50%, 3.50%, 4.00%, 4.50%, 5.00% and 6.00% (2021: 2.50%, 3.50%, 4.00%, 4.50%, 5.00% and 6.00%) per annum for the securities are pegged to the rates at which the Board pays interest to the members of CPF. The effective interest rates for the securities approximate the interest rates quoted above.
- (b) The CPF invested jointly with the Lifelong Income Fund in fixed rate special issues of Singapore Government securities, which are issued specifically to the Board to meet its interest and other obligations for Retirement Accounts of members. The interest rate on these securities is within the range of 4.00% to 6.00% (2021: 4.00% to 6.00%) per annum. The effective interest rates for the securities approximate the interest rates quoted above.
- (c) The advance deposits are deposits placed with the Accountant-General through the Monetary Authority of Singapore to purchase special issues of Singapore Government securities. The interest rate of 2.50% (2021: 2.50%) per annum on the advance deposits is pegged to the rate at which the Board pays interest for the Ordinary Accounts of members.

(d) Equity investments designated as FVOCI

The Board designated the equity investments shown below as FVOCI because these equity investments are intended to be held for long-term for strategic purposes.

	Fair value at 31 December 2022 S\$'000	Dividend income recognised during 2022 S\$'000
Equity investments held as at 31 December 2022		
Preference shares	248,121	8,784
Singapore Real Estate Investment Trusts (S-REIT)	317,510	12,700
	<u>565,631</u>	<u>21,484</u>
Equity investments held as at 31 December 2021		
Preference shares	235,091	7,402
Singapore Real Estate Investment Trusts (S-REIT)	342,642	13,536
	<u>577,733</u>	<u>20,938</u>

Equity investments with the fair value of S\$27,227,000 (2021: S\$114,906,000) were redeemed or sold during the year. The equity investments were redeemed or sold to keep the investments within the portfolio guidelines, as well as to participate in better investment opportunities. Relating to these equity investments disposed, dividend income of S\$367,000 (2021: S\$2,423,000) was recognised. There is a transfer of cumulative gain of S\$6,635,000 (2021: S\$9,880,000) from fair value reserves to accumulated surplus on disposal.

7. Debtors and other receivables

	Note	2022 S\$'000	2021 S\$'000
Debtors – schemes	(a)	35,379	24,688
Interest receivable			
- special issues of Singapore Government securities and advance deposits		6,031,783	5,523,002
- other investments		19,343	21,271
Deposits paid		7,084	6,522
Prepayments		12,326	9,796
Other receivables		54,210	78,007
		6,160,125	5,663,286

(a) Debtors – schemes include all receivable amounts linked to the various CPF schemes.

At the reporting date, the debtors and other receivables are not past due and are usually settled within 6 months from the date of invoice.

The Board assessed that no impairment allowance is required for debtors and other receivables as these are mainly due from Government ministries.

8. Cash and cash equivalents

	Note	2022 S\$'000	2021 S\$'000
Cash at banks		807,067	596,883
Bank deposits		30,000	–
Cash and cash equivalents		837,067	596,883
Less: Cash at banks managed by the Board on behalf of trust funds and Government ministries	21.3	(58,923)	(39,852)
Cash and cash equivalents in the statement of cash flows		778,144	557,031

9. Deferred capital grant

	Note	2022 S\$'000	2021 S\$'000
At 1 January		25,774	13,291
Received/receivable during the year		6,688	16,502
Amortisation charge for the year	14(a)	(8,193)	(4,019)
At 31 December		24,269	25,774
Current		8,193	4,019
Non-current		16,076	21,755
		24,269	25,774

Deferred capital grant is provided by the Government to enhance the application system for the CareShield Life Scheme. There are no unfulfilled conditions or contingencies attached to this grant.

10. Creditors, accruals and provisions

	Note	2022 S\$'000	2021 S\$'000
Cash at banks managed by the Board on behalf of trust funds and Government ministries	8	58,923	39,852
Creditors – schemes	(a)	554,200	440,255
Security, renovation and rental deposits received		2,066	1,698
Accrued expenses		23,183	16,889
Provisions	(b)	89,321	78,362
Other payables		87,214	103,350
		814,907	680,406

(a) Creditors - schemes include all payable amounts linked to the various CPF schemes.

(b) Provisions include provision on potential claims of S\$9,576,000 (2021: S\$9,576,000), and provision on administration and operating expenses of S\$1,551,000 (2021: S\$2,338,000) transferred from the dissolved Dependants' Protection Residual Fund to meet future liabilities and expenditure before the Dependents' Protection Residual Fund was dissolved in December 2013. Payments on claims are made as and when it is received by the Board.

Creditors and other payables are usually paid within 6 months from the date of invoice.

11. Contributions (net of refunds) by members

	Note	2022 S\$'000	2021 S\$'000
Contributions credited in the year		44,781,057	42,083,876
Less: Refund of contributions:			
- Refunds of excess contributions on additional wages	(a)	(13,951)	(17,874)
- Refunds to self-employed persons	(b)	(6,260)	(4,962)
- Other refunds	(c)	(38,026)	(36,228)
		44,722,820	42,024,812

(a) Refunds of excess contributions on additional wages refer to refunds made under regulation 3(c) of the CPF (Refunds) Regulations 2019.

(b) Refunds to self-employed persons refer mainly to refunds for excess contributions to self-employed persons and refunds for excess voluntary contributions paid by or for self-employed persons under regulations 3(e) to 3(j) of the CPF (Refunds) Regulations 2019.

(c) Other refunds refer mainly to refunds under regulation 3(a) of the CPF (Refunds) Regulations 2019 for contributions paid in error to CPF and refunds (other than refunds to self-employed persons) made under regulations 3(i), 3(ia) and 3(k) of the CPF (Refunds) Regulations 2019 for excess voluntary contributions paid.

12. Government grants to members

	Note	2022 S\$'000	2021 S\$'000
CPF Housing Grant Scheme		1,148,123	1,216,249
Home Ownership Plus Education Scheme		1,283	1,465
MediSave Grant Schemes	(a)	467,093	470,612
Workfare Income Supplement Scheme	(b)	527,295	552,972
Deferment Bonus		7,402	8,365
National Service Housing, Medical and Education Award		211,249	172,530
MediSave Grant for Newborns		153,225	132,929
Post-Secondary Education Account		130,588	145,649
Matched MediSave Contribution Scheme		222	783
Matched Retirement Savings Scheme		68,857	–
		2,715,337	2,701,554

(a) This included MediSave Grants for Pioneer Generation and Merdeka Generation.

(b) This included Workfare Special Payment of S\$3,000 (2021: S\$51,000) to eligible Singaporeans as announced in Budget 2020.

13. Net income from investments

	2022 S\$'000	2021 S\$'000
Interest income from investments at amortised cost:		
- Special issues of Singapore Government securities	19,858,573	18,288,476
- Advance deposits	246,690	234,367
	20,105,263	18,522,843
Interest income from debt investments at FVOCI:		
- Singapore Government securities	8,885	10,685
- Statutory Board bonds	13,835	11,964
- Corporate bonds	44,001	44,387
	66,721	67,036
Interest income from debt investments at FVTPL:		
- Corporate bonds	5,277	5,762
Dividend income from equity investments at FVOCI	21,851	23,361
Net gain/(loss) on disposal of:		
- debt investments at FVOCI	2,571	(2,900)
- equity investments at FVOCI	6,635	9,880
	9,206	6,980
Net change in fair value of debt investments at FVTPL	(19,892)	(2,663)
	20,188,426	18,623,319

14. Other operating income

	Note	2022 S\$'000	2021 S\$'000
Agency, consultancy and data processing fees		157,679	177,978
Miscellaneous revenue		20,476	16,981
Penalty interest on late contributions		15,403	13,282
Government grants	(a)	8,896	4,833
Rent, service charges and car park receipts	4	7,222	7,290
		209,676	220,364

(a)

	Note	2022 S\$'000	2021 S\$'000
Amortisation of deferred capital grant	9	8,193	4,019
Operating grant	(i)	703	814
		8,896	4,833

(i) Operating grant is received from the Government to fully defray the start-up costs incurred to facilitate the administration of the CareShield Life Scheme. Arising from the Covid-19 pandemic, the Board also received S\$21,000 property tax rebate from landlord in 2021.

15. Withdrawals (net of refunds) by members

	Note	2022 S\$'000	2021 S\$'000
Sections 15 and 25 of CPF Act	(a)	8,850,402	7,443,149
Amount restored from general moneys of the Fund	(b)	10	13
Approved Housing Schemes	(c)	5,205,660	3,926,356
Home Protection Insurance Scheme	(c)	122,449	121,888
Residential Properties Scheme	(c)	3,032,217	1,926,489
MediSave Scheme	(c)	1,197,182	1,129,463
Retirement Sum Scheme	(c)	2,122,750	1,670,266
Dependants' Protection Insurance Scheme	(c), (d)	185,880	(67,711)
Education Scheme	(c)	28,629	46,322
MediShield Life Scheme	(c)	1,780,206	1,589,044
Private Medical Insurance Scheme	(c)	966,592	930,594
Lifelong Income Scheme	(c)	1,794,054	1,006,538
Non-residential Properties Scheme	(c)	(40,298)	(33,706)
Investment Schemes	(c)	1,961,178	(900,639)
CareShield Life and ElderShield Schemes	(c)	1,022,721	695,128
Special Discounted Shares Scheme		(12,784)	(18,221)
		28,216,848	19,464,973

- (a) Withdrawals under sections 15 and 25 of the CPF Act mainly refer to withdrawals by members who have attained the age of 55 years and by members who have left or are about to leave Singapore and West Malaysia permanently, as well as on grounds of death.
- (b) The amount restored and paid out from general moneys of the Fund refers to the amount restored to members' CPF subsidiary accounts and subsequently paid out to members/ other persons entitled to the moneys (e.g. members' nominees) upon application made under the CPF Act.
- (c) The details and operations of the schemes are set out in the CPF Act, MediShield Life Scheme Act 2015, CareShield Life and Long-Term Care Act 2019 and relevant subsidiary legislation made under the respective Acts.
- (d) The Board conducted a premium rebate exercise for Dependants' Protection Insurance Scheme (DPS) to standardise the sum assured for all insured members under the newly enhanced DPS. Insured members who were eligible for the bonus sum assured have received a one-time premium rebate which was credited into members' CPF Ordinary Accounts in May 2021.

16. Other operating expenses

	Note	2022 S\$'000	2021 S\$'000
Salaries and staff benefits	(a)	288,454	278,159
Computer software and supplies		116,810	105,953
Depreciation and amortisation		99,596	82,452
Maintenance of buildings and equipment		18,841	17,813
Professional and other charges		15,040	15,121
Publicity and campaigns		7,372	8,368
Public utilities		3,405	1,434
Printing and postage		1,834	2,635
Property tax		1,003	1,074
		552,355	513,009

(a) Included in salaries and staff benefits are the following items:

	2022 S\$'000	2021 S\$'000
Employer's CPF contributions	34,372	34,017
Staff welfare and training	5,819	4,386
Allowances for members of the Board	304	304

17. Movements in net assets of the Central Provident Fund

	Note	Members' accounts S\$'000	General moneys of the Fund S\$'000	Accumulated surplus S\$'000	Fair value reserve S\$'000	Total S\$'000
At 1 January 2021						
Contributions (net of refunds) by members	11	462,130,587	67,512	3,208,771	223,539	465,630,409
Government grants to members	12	42,024,812	-	-	-	42,024,812
Dividends from Special Discounted Shares		2,701,554	-	-	-	2,701,554
Net income from investments	13	57,529	-	18,623,319	-	57,529
Transferred to statement of changes in fund balances on disposal of debt investments at FVOCI		-	-	-	-	18,623,319
Change in fair value		-	-	-	2,896	2,896
- equity investments at FVOCI		-	-	-	(21,692)	(21,692)
- debt investments at FVOCI		-	-	-	(76,277)	(76,277)
Interest income from bank deposits		-	-	801	-	801
Other operating income	14	-	-	220,364	-	220,364
Withdrawals (net of refunds) by members	15	(19,464,973)	-	-	-	(19,464,973)
General and administrative expense	16	-	-	(624)	-	(624)
Other operating expenses		-	-	(513,009)	-	(513,009)
Interest on lease liabilities	4	-	-	(1,958)	-	(1,958)
Interest credited to members		18,305,212	-	(18,305,212)	-	-
Transferred to general moneys of the Fund		(35,905)	35,905	-	-	-
At 31 December 2021		505,718,816	103,417	3,232,452	128,466	509,183,151

	Note	Members' accounts S\$'000	General moneys of the Fund S\$'000	Accumulated surplus S\$'000	Fair value reserve S\$'000	Total S\$'000
At 1 January 2022						
Contributions (net of refunds) by members	11	505,718,816	103,417	3,232,452	128,466	509,183,151
Government grants to members	12	44,722,820	-	-	-	44,722,820
Dividends from Special Discounted Shares		2,715,337	-	-	-	2,715,337
Net income from investments	13	128,884	-	20,188,426	-	128,884
Transferred to statement of changes in fund balances on disposal of debt investments at FVOCI		-	-	-	(2,622)	(2,622)
Change in fair value		-	-	-	(65,796)	(65,796)
- equity investments at FVOCI		-	-	-	(191,943)	(191,943)
- debt investments at FVOCI		-	-	-	-	-
Interest income from bank deposits		-	-	8,612	-	8,612
Other operating income	14	-	-	209,676	-	209,676
Withdrawals (net of refunds) by members	15	(28,216,848)	-	-	-	(28,216,848)
General and administrative expense	16	-	-	(4,711)	-	(4,711)
Other operating expenses		-	-	(552,355)	-	(552,355)
Interest on lease liabilities	4	-	-	(1,507)	-	(1,507)
Interest credited to members		19,867,217	-	(19,867,217)	-	-
Transferred to general moneys of the Fund		(112,524)	112,524	-	-	-
At 31 December 2022		544,823,702	215,941	3,213,376	(131,895)	548,121,124

Members' accounts

Members' accounts refer to moneys of the Fund standing to the members' credit, that are accounted for in subsidiary accounts, which are specifically designated and maintained for members, for any purposes of the CPF Act.

General moneys of the Fund

The Reserve Account of the Fund is set up under the CPF Regulations (Rg 15). With the amendment to CPF Act and related subsidiary legislation which took effect from 1 January 2011, Reserve Account of the Fund is currently known as the general moneys of the Fund, pursuant to section 2(1) of the CPF Act.

All unclaimed moneys which satisfy the conditions stipulated under the CPF Act and CPF Regulations were transferred from members' balances to this account. The balance in this account is refundable to members or their nominees upon application made under the relevant legislation.

Accumulated surplus

Accumulated surplus comprises the cumulative excess of fund flows into and out of the Fund. This forms part of the reserves that is used to generate income to fund the operating expenses to service CPF members. It includes a sum that the Board has set aside, by way of a legally binding arrangement, for the modernisation of the Board's IT systems. In accordance with the treatment of accumulated surplus for statutory boards listed under the Fifth Schedule of the Constitution, the earmarked sum does not form part of CPF Board's past reserves to be protected.

Fair value reserve

The fair value reserve comprises the cumulative net change in the fair value of equity and debt investments at FVOCI held until they are impaired or derecognised.

18. Commitments

Capital expenditure approved by the Board but not provided for in the financial statements is as follows:

	2022 S\$'000	2021 S\$'000
Amount approved and contracted for	35,326	63,568
Amount approved but not contracted for	78,134	53,938
	113,460	117,506

19. Financial risk management of the CPF

Overview

Risk management is integral to the operation of the CPF managed by the Board. The Board has a system of controls in place to create an acceptable balance between the cost of risks occurring and the cost of managing the risks. The Board continually monitors the risk management process of CPF to ensure that an appropriate balance between risk and control is achieved. Risk management policies and processes are reviewed regularly to reflect changes in market conditions and the activities of the fund.

Market risk

Market risk refers to changes in market prices that will affect the income of CPF or the value of its holdings of financial instruments. Market risk comprises risks arising from changes in interest rates, equity prices and foreign exchange rates. The objective of market risk management is to manage and control market risk exposures within acceptable parameters, while optimising the return on risk.

Equity price risk

Sensitivity analysis

The analysis below is performed for reasonably possible movements in equity prices with all other variables remaining constant.

Change in variable	Impact on fund balance	
	2022 S\$'000	2021 S\$'000
Equity prices		
+10%	56,563	57,773
-10%	(56,563)	(57,773)

Interest rate risk

The CPF is exposed to interest rate risk as a result of investments in debt securities and interest payable on members' accounts placed with the CPF. In the management of the interest rate risk of the CPF, the interest rates of the investments in special issues of Singapore Government securities and advance deposits are pegged to the rates at which the Board pays interest to its members. These interest rates are affected by changes in the market interest rates and reset every quarter. The fixed interest rate which is issued for the Lifelong Income Fund and Retirement Accounts of members is also affected by changes in the market interest rates and reset yearly. The Ordinary Account of members is subject to an interest rate floor of 2.50% per annum, while the Special Account, MediSave Account and Retirement Account ("SMRA") are subject to an interest rate floor of 4.00% per annum. All other investments are in fixed rate debt securities such as Singapore Government securities and statutory board bonds, and the interest rate risks are mitigated by diversifying the portfolio to include high quality credits as well as managing portfolio duration.

Sensitivity analysis

The analysis below is performed for reasonably possible movements in interest rate with all other variables remaining constant.

Change in variable	Impact on fund balance	
	2022 S\$'000	2021 S\$'000
Interest rate		
+50bps	(67,773)	(80,863)
-50bps	70,046	81,069

The interest rates, carrying amounts and maturities of the financial assets are shown in the following table.

	Years to maturity							
	Interest rate (per annum)		Not later than one year (Current)		Later than one year and not later than five years		Later than five years	
	2022	2021	2022	2021	2022	2021	2022	2021
	%	%	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000
Special issues of Singapore Government securities	2.50 – 6.00	2.50 – 6.00	16,877,403	16,878,171	67,300,403	67,201,350	441,427,270	400,949,092
Advance deposits	2.50	2.50	13,239,221	15,173,686	–	–	–	–
Singapore Government securities	0.50 – 3.50	0.50 – 3.50	–	166,550	203,519	198,404	64,625	70,964
Statutory Board bonds	0.64 – 4.00	0.64 – 3.95	162,399	–	61,304	232,303	318,142	295,662
Corporate bonds	1.88 – 5.25	1.88 – 4.50	99,248	7,859	681,349	721,513	607,877	810,051
Cash and cash equivalents	0.20 – 3.86	0.00 – 0.23	837,067	596,883	–	–	–	–
			31,215,338	32,823,149	68,246,575	68,353,570	442,417,914	402,125,769

Foreign currency risk

The monetary assets and monetary liabilities of the CPF are denominated primarily in Singapore Dollars. Accordingly, CPF does not have any significant foreign currency risk exposure as at the reporting date.

Liquidity risk

A maturity analysis for financial assets of the fund that shows the remaining contractual maturities is shown in the table under interest rate risk. These financial assets can be readily sold or redeemed when the need arises.

In addition, management monitors and maintains adequate bank balances to finance its operations and mitigate the effects of fluctuations in cash flows.

Exposure to liquidity risk

The following are the remaining contractual maturities of lease liabilities. The amounts are gross and undiscounted and exclude the impact of netting agreements:

	Carrying amount	Contractual cash flows	Less than 1 year	1-2 years	2-3 years	3-4 years
	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000
2022						
Non-derivative financial liabilities						
Lease liabilities	70,282	72,021	26,219	26,036	19,704	62
2021						
Non-derivative financial liabilities						
Lease liabilities	94,933	98,178	28,385	26,246	26,165	17,382

Credit risk

The maximum credit risk exposure at the end of the year, in relation to each class of financial assets, is the carrying amount of those assets at the reporting date. The Board does not hold collateral in respect of its financial assets.

The Board has performed an analysis on the credit risk exposure investment measured at amortised cost and debt investment at FVOCI based on 12 months probabilities of default published by Bloomberg and assessed that no impairment loss was required to be recognised.

The CPF is exposed mainly to sovereign risk, as most of the investments are in non-tradeable special issues of Singapore Government securities, and majority of receivable balances at the reporting date is made up of interest receivable arising from the special issues of Singapore Government securities.

Other than investments in special issues of Singapore Government securities, the CPF is also exposed to credit risk that arises from bank deposits, investments in fixed deposits and debt securities. Financial loss may materialise should the issuer default on the debt securities. Those financial assets have low credit risk as the financial assets are rated AAA to BBB based on internal and external credit ratings of the debt issuers and securities.

Cash and fixed deposits are placed with banks and financial institutions which are regulated by the Monetary Authority of Singapore which are rated Aa1 to A1, based on Moody's ratings.

The Board manages credit risk actively through the setting of minimum credit rating requirements and investment limits for issuers within the approved investment guidelines. These limits are reviewed regularly with ongoing monitoring and reporting undertaken at various levels.

	AAA*	AA*	A*	BBB*	Not rated**	Total
	S\$m	S\$m	S\$m	S\$m	S\$m	S\$m
2022						
Special issues of Singapore Government securities	–	–	–	–	525,605	525,605
Advance deposits	–	–	–	–	13,239	13,239
Singapore Government securities	92	–	–	–	176***	268
Statutory Board bonds	251	–	–	–	291***	542
Corporate bonds	145	48	228	173	795***	1,389
	488	48	228	173	540,106	541,043
2021						
Special issues of Singapore Government securities	–	–	–	–	485,029	485,029
Advance deposits	–	–	–	–	15,174	15,174
Singapore Government securities	291	–	–	–	145***	436
Statutory Board bonds	191	–	–	–	337***	528
Corporate bonds	158	16	279	221	865***	1,539
	640	16	279	221	501,550	502,706

* Based on public bond credit ratings assigned by external credit rating agencies Standard & Poor's, Moody's and Fitch.

** No rating was performed by external credit rating agencies.

*** Based on internal bond credit ratings, and holdings are rated equivalent to Standard & Poor's bond credit ratings of "AAA to BBB".

19.1 Fair value of assets and liabilities

The Board has assessed that the carrying amounts of financial assets and financial liabilities are a reasonable approximation of their fair values.

(a) Assets carried at fair value

Financial assets carried at fair value comprise equity investments at FVOCI, debt investments at FVOCI and FVTPL. These investments are quoted and classified under Level 1 and Level 2 in the fair value hierarchy (note 2.12(b)).

(b) Financial assets and financial liabilities that are not carried at fair value, and whose carrying amounts are reasonable approximates of their fair values

The carrying amount of advance deposits is estimated to approximate their fair value at the end of the year because of their short-term nature.

The carrying amount of special issues of Singapore Government securities approximate their fair value at the end of the year due to the investment arrangements made with the Singapore Government.

The carrying amounts of other financial assets and financial liabilities, including cash and cash equivalents, debtors and other receivables, creditors, accruals and provisions are estimated to approximate their fair values at the end of the year because of their short periods of maturities.

Assets and liabilities measured at fair value

The following table shows an analysis of each class of assets and liabilities measured at fair value at the end of the year.

	Note	Fair value measurements at the end of the year			Total S\$'000
		Level 1 S\$'000	Level 2 S\$'000	Level 3 S\$'000	
2022					
Assets measured at fair value					
Debt investments at FVOCI	6	268,144	1,801,863	-	2,070,007
Debt investments at FVTPL	6	-	128,456	-	128,456
Equity investments at FVOCI	6	565,631	-	-	565,631
Total financial assets		833,775	1,930,319	-	2,764,094
2021					
Assets measured at fair value					
Debt investments at FVOCI	6	435,918	1,892,562	-	2,328,480
Debt investments at FVTPL	6	-	174,826	-	174,826
Equity investments at FVOCI	6	577,733	-	-	577,733
Total financial assets		1,013,651	2,067,388	-	3,081,039

Level 2 fair value measurements

The following is a description of the valuation techniques and inputs used in the fair value measurement for assets that are categorised within Level 2 of the fair value hierarchy:

Debt securities

Debt securities are valued using valuation techniques that reflect market participants' assumptions, maximising the use of relevant observable data including quoted prices for similar assets, benchmark yield curves and market corroborated inputs. To reflect current market conditions, the evaluated pricing applications incorporate market information obtained throughout the trading day from market sources and integrated relative credit rating information, observed market movements, and sector news.

20. Statements of net assets of Insurance Funds

	Home Protection Fund 2022	Home Protection Fund 2021	MediShield Life Fund 2022	MediShield Life Fund 2021	Lifelong Income Fund 2022	Lifelong Income Fund 2021	ElderShield Insurance Fund 2022	ElderShield Insurance Fund 2021	CareShield Life and 2021
	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000
Total assets									
Investments	967,842	988,711	12,206,600	10,691,000	14,731,632	13,053,569	5,051,700	4,519,500	
Premium and other receivables	11,270	9,824	159,798	141,429	40,970	30,186	40,845	219,442	
Interest receivables	5,955	5,156	143,589	125,143	222,584	198,217	57,173	28,410	
Cash and cash equivalents	99,151	164,945	116,439	58,038	-	-	427,378	173,835	
	1,084,218	1,168,636	12,626,426	11,015,610	14,995,186	13,281,972	5,577,096	4,941,187	
Total liabilities									
(i) Insurance contract liabilities									
At 1 January	467,777	421,928	8,779,068	7,331,595	13,280,103	12,278,423	4,715,212	278,523	
Valuation premium	112,635	120,886	1,745,225	1,686,050	-	-	608,154	446,267	
Liabilities released for payments on death and other terminations	(24,684)	(21,180)	(135,520)	(167,571)	(105,657)	(76,099)	-	-	
Accretion of interest	2,437	993	93,422	76,396	632,570	576,124	169,150	31,271	
Other movements	(24,071)	(24,406)	986,030	1,058,189	(18,497)	(16,534)	(61,395)	357,859	
Change in reserves due to policy switches	(107,141)	(106,914)	(1,755,630)	(1,591,236)	(416,718)	(324,748)	36,527	79,297	
Expected claims	37,169	40,609	12,752	10,521	1,621,142	842,937	(31,473)	(8,047)	
New business	(30,367)	(9,751)	(68,622)	375,124	-	-	60,621	29,354	
Change in valuation basis	(10,952)	(23,264)	14,520	-	-	-	14,510	(461,463)	
Effect of minimum values on reserves	-	65,595	-	-	-	-	(60)	(1,542)	
Impact of premiums re-pricing on reserves	-	-	-	-	-	-	-	-	
Change in incurred but not reported claims	5,194	3,281	-	-	-	-	-	-	
ElderShield liabilities transferred	-	-	-	-	-	-	-	-	
At 31 December	427,997	467,777	9,671,245	8,779,068	14,992,943	13,280,103	5,511,246	3,963,693	4,715,212

Note	Home Protection Fund		MediShield Life Fund		Lifelong Income Fund		ElderShield Insurance Fund		CareShield Life and Insurance Fund	
	2022	2021	2022	2021	2022	2021	2022	2021	2022	2021
	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000
(i) <u>Insurance contract liabilities</u>										
Current portion	24,340	47,412	560,701	467,887	648,877	435,011	(368,747)	(331,493)		
Non-current portion	403,657	420,365	9,110,544	8,311,181	14,344,066	12,845,092	5,879,993	5,046,705		
	427,997	467,777	9,671,245	8,779,068	14,992,943	13,280,103	5,511,246	4,715,212		
(ii) <u>Claims intimated or admitted but not paid</u>										
At 1 January	14,106	19,281	21,857	15,124	–	–	688	259		
Claims paid	(79,615)	(82,764)	(1,264,430)	(1,190,004)	(77,728)	(60,966)	(28,825)	(5,597)		
Claims incurred	80,924	77,589	1,258,771	1,196,737	77,728	60,966	28,452	6,026		
At 31 December	15,415	14,106	16,198	21,857	–	–	315	688		
(iii) <u>Other payables</u>	4,394	1,381	64,148	31,990	2,243	1,869	65,535	225,287		
	447,806	483,264	9,751,591	8,832,915	14,995,186	13,281,972	5,577,096	4,941,187		
Net assets	636,412	685,372	2,874,835	2,182,695	–	–	–	–	–	–

* In 2021, the effects of minimum values on reserves of (S\$13,257,000) was presented under "other movements". "Other movements" includes premium rebate reserve of S\$874,000,000 in 2021 and S\$938,000,000 in 2022.

20.1 Statements of changes in fund balances of Insurance Funds

Note	Home Protection Fund		MediShield Life Fund		Lifelong Income Fund		ElderShield Insurance Fund		CareShield Life and Insurance Fund	
	2022	2021	2022	2021	2022	2021	2022	2021	2022	2021
	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000
Fund balances as at 1 January	685,372	698,614	2,182,695	2,141,019	–	–	–	–	–	–
Add:										
Insurance premiums	131,099	133,361	2,421,648	2,342,702	1,601,804	833,951	660,384	439,492		
Net investment (loss)/gain	(101,687)	15,258	453,444	392,282	632,570	576,124	191,027	38,388		
Interest income from bank deposits	336	48	1,292	171	–	–	1,381	36		
Other income	–	–	1,554	213	–	–	165	1,614		
	29,748	148,667	2,877,938	2,735,368	2,234,374	1,410,075	852,957	479,530		
Less:										
Claims	80,924	77,589	1,258,771	1,196,737	77,728	60,966	28,452	6,026		
Surrenders	8,635	11,464	–	–	8,590	6,147	–	–		
Payouts	–	–	–	–	416,718	324,748	–	–		
Professional and other charges	15,753	15,723	23,083	21,753	14,149	12,480	14,502	–		
Salaries and staff benefits	5,573	5,488	7,799	6,601	2,588	2,482	3,794	–		
Depreciation and amortisation	3,954	2,613	302	193	954	504	263	–		
General and administrative expense	1,700	1,438	(471)	16,623	5	7	1,439	508		
Computer software and supplies	1,854	1,585	3,972	3,660	759	1,028	8,295	–		
Printing and postage	95	160	165	651	43	33	82	–		
Other expenses	–	–	–	1	–	–	96	–		
Net change in insurance contract liabilities	(39,780)	45,849	892,177	1,447,473	1,712,840	1,001,680	796,034	4,436,689		
	78,708	161,909	2,185,798	2,693,692	2,234,374	1,410,075	852,957	4,443,223		

20.3 Investments

	Home Protection Fund	
	2022 S\$'000	2021 S\$'000
Debt securities		
Denominated in Singapore Dollars	408,095	541,053
Denominated in US Dollars	82,853	42,752
Denominated in other currencies	134,574	109,480
	625,522	693,285
Equity securities		
Denominated in Singapore Dollars	808	1,143
Denominated in US Dollars	247,736	213,854
Denominated in other currencies	87,872	76,231
	336,416	291,228
Derivatives		
Index futures contracts purchased		
- with positive fair value	-	8
- with negative fair value	(20)	-
Forward foreign exchange contracts		
- with positive fair value	8,762	5,416
- with negative fair value	(2,833)	(1,161)
Credit default swap		
- with positive fair value	-	-
- with negative fair value	(5)	(65)
	5,904	4,198
	967,842	988,711

Derivative transactions were entered with various counterparties and the funds have a legally enforceable right to set off the balances and have the intention to realise the derivative assets and settle the derivative liabilities simultaneously when needed. The gross amounts of the derivative assets and liabilities are presented in the above table.

Debt securities in Home Protection Fund are designated as financial assets at FVTPL because this designation eliminates or significantly reduces the accounting mismatch that would otherwise arise from measuring assets and liabilities or recognising the gains and losses on them on different bases. Equity securities that Home Protection Fund also invest in are measured at FVTPL.

	MediShield Life Fund		Lifelong Income Fund		CareShield Life And ElderShield Insurance Fund	
	2022 S\$'000	2021 S\$'000	2022 S\$'000	2021 S\$'000	2022 S\$'000	2021 S\$'000
Special issues of Singapore Government securities	12,206,600	10,691,000	14,731,120	13,053,103	5,051,700	4,519,500
Advance deposits	-	-	512	466	-	-
	12,206,600	10,691,000	14,731,632	13,053,569	5,051,700	4,519,500

The Lifelong Income Fund invests jointly with the Central Provident Fund in special issues of Singapore Government securities. The effective interest rate on special issues of Singapore Government securities paying LIFE and Retirement Account rate is within the range of 4.00% to 6.00% (2021: 4.00% to 6.00%) per annum.

MediShield Life Fund and the CareShield Life and ElderShield Insurance Fund are invested in special issues of Singapore Government securities that pay interest rate of 4.00% per annum.

The special issues of Singapore Government securities are issued specifically to the Board to meet interest and other obligations of the respective funds. They do not have quoted market values and cannot be traded in the open market.

The advance deposits are deposits placed with the Accountant-General through the Monetary Authority of Singapore to purchase special issues of Singapore Government securities. The effective interest rate on advance deposits is 2.50% (2021: 2.50%) per annum.

The investment in special issues of Singapore Government securities and advance deposits are accounted for as financial assets at amortised cost.

Under the current investment arrangement with the Singapore Government, the carrying amounts of special issues of Singapore Government securities and advance deposits recorded at the reporting date are not expected to be significantly different from the values that would eventually be received. Investments in these securities are readily redeemable. In view of this, the carrying amounts of these investments approximate their fair values.

20.4 Premium and other receivables

	Home Protection Fund		MediShield Life Fund		Lifelong Income Fund		ElderShield Insurance Fund		CareShield Life and ElderShield Insurance Fund	
	2022	2021	2022	2021	2022	2021	2022	2021	2022	2021
	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000
Premium receivables	—	—	84,864	80,045	—	—	—	—	41,532	212,235
Allowance for impairment loss	—	—	(26,284)	(27,232)	—	—	—	—	(1,258)	(756)
Prepayments	—	—	58,580	52,813	—	—	—	—	40,274	211,479
Other receivables	11,270	9,824	101,218	88,616	40,970	30,186	—	—	571	506
	11,270	9,824	159,798	141,429	40,970	30,186	—	—	40,845	219,442

The ageing of premium receivables at the reporting date was:

	2022		2021	
	Gross S\$'000	Impairment S\$'000	Gross S\$'000	Impairment S\$'000
MediShield Life Fund				
Past due 1 year or less	47,459	4,210	45,903	4,467
Past due more than 1 year	37,405	22,074	34,142	22,765
	84,864	26,284	80,045	27,232
CareShield Life and ElderShield Insurance Fund				
Past due 1 year or less	37,205	162	209,196	150
Past due more than 1 year	4,327	1,096	3,039	606
	41,532	1,258	212,235	756

CareShield Life is open to all eligible Singapore Citizens and Permanent Residents born in 1979 or earlier from 1 December 2021. The premiums for this cohort were collected in early 2022.

The movement in the allowance for impairment in respect of premium receivables during the year was as follow:

	MediShield Life Fund		CareShield Life and ElderShield Insurance Fund	
	2022 S\$'000	2021 S\$'000	2022 S\$'000	2021 S\$'000
At 1 January	27,232	12,670	756	285
(Reversal)/Allowance for the year	(626)	15,905	502	471
Allowance utilised for the year	(322)	(1,343)	—	—
At 31 December	26,284	27,232	1,258	756

The Board evaluates whether there is any objective evidence that premium receivables are impaired and determines the amount of impairment loss based on ability of recovering premiums from members. The Board made the assessment by evaluating the ageing of the premium receivables and overall recovery experience of the respective schemes. Estimates were made based on the average recovery rates by duration of outstanding premiums. It is impracticable to estimate the effect of this change for future periods. While some premium receivables may be impaired, all outstanding premiums will continue to be recovered from members.

Other receivables, which comprise penalty and interest receivables, amounting to S\$45,000 was written off in 2022 (2021: S\$481,000) for MediShield Life Fund. For the remaining balances, the Board assessed that no impairment allowance is necessary as these balances are not past due.

20.5 Cash and cash equivalents

Note	Home Protection Fund		MediShield Life Fund		Lifelong Income Fund		ElderShield Insurance Fund		CareShield Life and	
	2022	2021	2022	2021	2022	2021	2022	2021	2022	2021
	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000
Cash at banks	36,594	28,096	116,439	58,038	—	—	352,378	—	173,835	—
Bank deposits	62,557	136,849	—	—	—	—	75,000	—	—	—
Cash and cash equivalents	99,151	164,945	116,439	58,038	—	—	427,378	—	173,835	—
Less: Cash at banks managed by the Board on behalf of Government ministries	—	—	(37,335)	(4,983)	—	—	—	—	(104,486)	—
Cash and cash equivalents in the statement of cash flows	99,151	164,945	79,104	53,055	—	—	404,077	—	69,349	—

(a) This refers to other funds held by MediShield Life Fund and the CareShield Life and ElderShield Insurance Fund received from the Government ministries for payment of premiums and subsidies.

20.6 Other payables

Note	Home Protection Fund		MediShield Life Fund		Lifelong Income Fund		ElderShield Insurance Fund		CareShield Life and	
	2022	2021	2022	2021	2022	2021	2022	2021	2022	2021
	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000
Cash at banks managed by the Board on behalf of Government ministries	—	—	37,335	4,983	—	—	23,301	104,486	—	—
Other payables	4,394	1,381	26,813	27,007	2,243	1,869	42,234	120,801	—	—
	4,394	1,381	64,148	31,990	2,243	1,869	65,535	225,287	—	—

20.7 Net investment (loss)/gain

Note	Home Protection Fund		MediShield Life Fund		Lifelong Income Fund		ElderShield Insurance Fund		CareShield Life and	
	2022	2021	2022	2021	2022	2021	2022	2021	2022	2021
	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000	S\$'000
Interest income	16,870	15,821	453,417	392,275	632,570	576,124	191,027	38,388	—	—
Dividend income	6,490	4,216	10	—	—	—	—	—	—	—
Net fair value gain/(loss) on:										
- financial asset designated as FVTPL	(79,691)	(44,647)	—	—	—	—	—	—	—	—
- financial asset at FVTPL	(43,424)	42,156	(3)	—	—	—	—	—	—	—
Net foreign currency exchange (loss)/gain	(630)	(1,186)	(8)	(5)	—	—	—	—	—	—
Miscellaneous revenue	29	13	28	12	—	—	—	—	—	—
Fund management fees	(1,331)	(1,115)	—	—	—	—	—	—	—	—
	(101,687)	15,258	453,444	392,282	632,570	576,124	191,027	38,388	—	—

The net fair value gain or loss includes both the realised and unrealised fair value gain or loss and foreign currency exchange gain or loss for investments classified at FVTPL. Net foreign currency exchange gain or loss for investments that are not classified as FVTPL is separately disclosed under "Net foreign currency exchange gain/(loss)".

20.8 Transfer of ElderShield administration

The CareShield Life and ElderShield Insurance Fund received S\$4 billion assets (including cash in note 20.2) and assumed S\$4 billion liabilities (including insurance contract liabilities in note 20) on 1 November 2021 for the Board to administer ElderShield Scheme on behalf of the Government.

In 2022, the Board has ascertained the transfer of assets and liabilities from private insurers and no subsequent changes were required.

20.9 Financial derivatives

Notional principal of the financial derivatives are as follows:

	Home Protection Fund	
	2022	2021
	S\$'000	S\$'000
Index futures contracts:		
- future contracts purchased	908	807
Forward foreign exchange contracts	1,034,932	764,460
Credit default swap index	420	1,630

20.10 Risk management of insurance contracts

Home Protection Fund

- (i) The risks arising from insurance policies issued under the Home Protection Insurance Scheme are death, terminal illness and total permanent disability risks of a relatively homogeneous portfolio of mortgage reducing term insurance policies. These risks do not vary significantly in relation to the location of the risk insured by the Home Protection Fund.

The objectives in managing these risks are to ensure that:

- all legitimate claims of insured members are met;
- the Home Protection Fund is financially solvent at all times; and
- the Home Protection Fund is operated in accordance with the Act, the Home Protection Insurance Scheme regulations and the operating policies of the Home Protection Insurance Scheme.

- (ii) The policies, processes and methods for managing insurance risks are to:

- maintain a relatively large portfolio. Experience shows that the larger the portfolio of similar insurance policies, the smaller the relative variability in the expected outcome;
- manage the Home Protection Fund and insurance contract portfolio in accordance with sound actuarial, financial and accounting principles;
- adopt an underwriting strategy to recognise and select the insurance risks accepted so that the claim experience is unlikely to deteriorate;

- ensure that regular reviews of the Home Protection Fund's experience, fund solvency, premium adequacy and reserves are being performed by the independent actuarial adviser, based on the regulatory standards issued by the Monetary Authority of Singapore for the valuation of liabilities and establishment of capital requirement rules for insurers;
 - retain sufficient surplus to allow for volatility of results; and
 - exclude claims arising from war or any warlike operations or participation in any riot.
- (iii) The terms and conditions of insurance contracts that have a material effect on the amount, timing and uncertainty of future cash flows of the Home Protection Fund are:
- mortality, terminal illness and total permanent disability risks. The Home Protection Fund is exposed to the risk of the experience being worse than what was assumed; and
 - epidemics such as Coronavirus Disease 2019 ("COVID-19"), Acquired Immune Deficiency Syndrome ("AIDS") and Severe Acute Respiratory Syndrome ("SARS") or widespread changes in lifestyle that could result in earlier and/or more claims than expected.
- (iv) The Home Protection Fund has no major exposure to concentration of risks, other than that the insured members are residing in Singapore.

MediShield Life Fund

- (i) The risks arising from insurance policies issued under the MediShield Life Scheme are those of a relatively homogeneous portfolio of health insurance policies.

The objectives in managing these risks are to ensure that:

- all legitimate claims of insured members are met;
- the MediShield Life Fund is solvent at all times; and
- the MediShield Life Fund is operated in accordance with the MediShield Life Scheme Act 2015, regulations and the operating policies of the MediShield Life Scheme.

- (ii) The policies, processes and methods for managing insurance risks are to:

- manage the MediShield Life Fund and insurance contract portfolio in accordance with sound actuarial, financial and accounting principles;
- adopt an underwriting strategy to recognise Additional Premiums required to mitigate the insurance risks of new members with serious pre-existing medical conditions in accordance with guidelines for risk loading;
- ensure that regular reviews of the MediShield Life Fund's experience, solvency, premium adequacy and reserves are being performed by the independent actuarial adviser, based on the regulatory standards issued by the Monetary Authority of Singapore for the valuation of liabilities and establishment of capital requirement rules for insurers;
- retain sufficient surplus to allow for volatility of results; and
- adjust future claims payouts and / or premiums as appropriate to ensure that the MediShield Life Scheme remains sustainable.

- (iii) The terms and conditions of insurance contracts that have a material effect on the amount, timing and uncertainty of future cash flows of the MediShield Life Fund are:
- (a) the policies provide indemnity benefits covering specified medical and hospitalisation conditions. The amount payable depends on the cost incurred by the insured member in respect of any particular event or treatment and the specified upper limits;
 - (b) the renewal of each insurance policy is guaranteed until the insured member dies, unless the insured member's cover is discontinued by the Board in circumstances specified in the legislation or by the Minister charged with the responsibility of the MediShield Life Scheme; and
 - (c) premium rebate which are offered to insured members, as provided for in the MediShield Life Scheme Regulations 2015.
- (iv) Insurance risks are concentrated on specified individual health risks applicable to residents of Singapore. This concentration is a direct result of the MediShield Life Scheme consisting of a single medical insurance product. The shared characteristics of the risks insured by the MediShield Life Fund include:
- (a) hospitalisation as the prime insured event;
 - (b) all insured events occurring within Singapore; and
 - (c) benefit payments being made in Singapore Dollars.
- (v) With the exception of continuing outpatient treatments, the amounts of almost all claims are known within one year of the event occurring. For continuing outpatient treatments, each individual claim amount is known within a year, but liabilities to pay for the further treatments may continue for several years.

Lifelong Income Fund

- (i) The risks arising from insurance policies issued under the Lifelong Income Scheme are mortality and interest rate risks of a relatively homogeneous portfolio of annuities. These risks do not vary significantly in relation to the location of the risk insured by the Lifelong Income Fund.

The objectives in managing these risks are to ensure that:

- (a) all legitimate payments of insured members are met;
- (b) the Lifelong Income Fund is financially solvent at all times; and
- (c) the Lifelong Income Fund is operated in accordance with the Act, Lifelong Income Scheme regulations and the operating policies of the Lifelong Income Scheme.

- (ii) The policies, processes and methods for managing insurance risks are to:
- (a) adjust payouts to insured members as appropriate so that the pool of policies bears all mortality risk and interest rate risk;
 - (b) invest in special issues of Singapore Government securities that earn an appropriate interest rate to cover expenditure and interest credits for insured members;
 - (c) ensure that regular reviews of the Lifelong Income Fund's experience and fund sustainability are performed by the independent actuarial adviser, based on the regulatory standards issued by the Monetary Authority of Singapore for the valuation of liabilities; and
 - (d) retain sufficient cash float to allow for volatility in death claims.
- (iii) The terms and conditions of insurance contracts that have a material effect on the amount, timing, and uncertainty of future cash flows of the Lifelong Income Fund are:
- (a) the provision that monthly payouts to a member be made while members are alive after the member's payout age, and cease when the member dies;
 - (b) the provision for net investment returns from the assets of the scheme to be allocated among members; and
 - (c) the provision under some contracts for a benefit to be paid to the member's beneficiaries on death.
- (iv) The Lifelong Income Fund has no major exposure to concentration risk other than that the vast majority of insured members are residing in Singapore.

CareShield Life and ElderShield Insurance Fund

- (i) The risks arising from insurance policies issued under the CareShield Life Scheme and ElderShield Scheme are severe disability and longevity risks of a relatively homogeneous portfolio of long-term care insurance policies.

The objectives in managing these risks are to ensure that:

- (a) all legitimate claims of insured members are met;
- (b) the CareShield Life and ElderShield Insurance Fund is solvent at all times; and
- (c) the CareShield Life and ElderShield Insurance Fund is operated in accordance with the CareShield Life and Long-Term Care Act 2019, regulations and the operating policies of the CareShield Life Scheme and ElderShield Scheme.

- (ii) The policies, processes and methods for managing insurance risks are to:
- (a) manage the CareShield Life and ElderShield Insurance Fund and insurance contract portfolio in accordance with sound actuarial, financial and accounting principles;

- (b) ensure that regular reviews of the CareShield Life and ElderShield Insurance Fund's experience, fund solvency, premium adequacy and reserves are being performed by the independent actuarial adviser, based on the regulatory standards issued by the Monetary Authority of Singapore for the valuation of liabilities and establishment of capital requirement rules for insurers; and
 - (c) adjust future claim payouts and / or premiums as appropriate to ensure that the CareShield Life Scheme and ElderShield Scheme remain sustainable.
- (iii) The terms and conditions of insurance contracts that have a material effect on the amount, timing and uncertainty of future cash flows of the CareShield Life and ElderShield Insurance Fund are:
- (a) the policies provide monthly claim payouts to the insured members with severe disability. The total amount payable for CareShield Life Scheme depends on the claim eligibility year and duration that the insured member remains severely disabled. Total amount payable for ElderShield Scheme depends on the plan type, duration that the insured member remains severely disabled or the maximum claim payout period; and
 - (b) the renewal of each insurance policy is guaranteed until the insured member dies, unless the insured member's cover is discontinued by the Board in circumstances specified in the legislation.
- (iv) Insurance risks are concentrated on specified individual disability and longevity risks applicable mainly to residents of Singapore. This concentration is a direct result of the CareShield Life Scheme and ElderShield Scheme consisting of a long-term care insurance product. The shared characteristics of the risks insured by the CareShield Life and ElderShield Insurance Fund include:
- (a) severe disability as the prime insured event;
 - (b) all insured events; and
 - (c) claim payouts being made in Singapore Dollars.
- (v) All claims for CareShield Life Scheme are paid for as long as insured member remains severely disabled. Claims for ElderShield Scheme are paid when the insured members remain severely disabled till the end of the payout period.

20.11 Insurance contract liabilities

The insurance contract liabilities of the Home Protection Fund, MediShield Life Fund, Lifelong Income Fund and the CareShield Life and ElderShield Insurance Fund are determined by the Board based on the advice of the independent actuarial advisers of the Board. The valuation of insurance contract liabilities is determined according to the Insurance (Valuation and Capital) Regulations 2004 and Notice 133 issued by the Monetary Authority of Singapore.

The insurance contract liabilities under the Home Protection Fund, MediShield Life Fund and the CareShield Life and ElderShield Insurance Fund are based on the gross premium valuation method, where current best estimate assumptions from experience studies and appropriate discount rates are applied to future cash flows. Additional provision is required in the valuation assumptions to allow for any adverse deviation from the best estimate assumptions. The level of additional provision is reviewed periodically by the independent actuarial advisers to assess its appropriateness and sufficiency. For the CareShield Life and ElderShield Insurance Fund, the insurance contract liabilities is set as the highest of the minimum condition liabilities (guaranteed policy liabilities only), the gross premium valuation (guaranteed and non-guaranteed policy liabilities) and policy assets.

The Lifelong Income Scheme is designed to distribute 100% of its net assets to the insured members via monthly payouts starting from the annuity payout start age of each individual insured member for as long as the member lives. All risks are shared by the insured members. Therefore, for the insurance contracts issued under the Lifelong Income Fund, the insurance contract liabilities are valued as the total net assets held in the Lifelong Income Fund for the benefit of insured members.

Home Protection Fund

The key assumptions used are:

- (a) Mortality, terminal illness and total permanent disability rates

Mortality, terminal illness and total permanent disability rates are set based on experience studies carried out on the Home Protection Fund.

- (b) Expense loadings

Expense assumptions are set based on an analysis of expense experience of the Home Protection Fund. Such a study is conducted on an annual basis. Consideration is also given to the expense budget that is approved for the following year.

- (c) Lapse rates

Lapse rates are set based on experience studies carried out on the Home Protection Fund. Such a study is conducted on an annual basis.

- (d) Premium rates

To maintain the competitiveness of the Home Protection Insurance Scheme premium rates, a premium rate adjustment was made on 1 July 2021. Consequently, future premium projections were derived based on the revised rates.

- (e) Valuation discount rate

The valuation discount rates are prescribed by the Monetary Authority of Singapore in a three segment approach:

- (1) First 20 years: based on market information on government bonds;
- (2) Next 40 years: based on extrapolated forward rates; and
- (3) Thereafter: based on a prescribed ultimate forward rate.

- (f) The following table presents the sensitivity of the value of the insurance contract liabilities to movements in the assumptions used:

	2022		2021	
	Change in variable	Increase in liability	Change in variable	Increase in liability
	%	S\$'000	%	S\$'000
Home Protection Fund				
Worsening of base expense level	+10	21,274	+10	24,009
Change in lapse rates	-10	20,023	-10	23,204
Worsening of claim rates	+10	84,252	+10	91,185
Shift in risk-free yield curve	-0.5	15,680	-0.5	18,381

MediShield Life Fund

The key assumptions used are:

- (a) mortality and lapse rates;
- (b) claim frequency per person covered;
- (c) average claim amount per claim;
- (d) impact of inflation of healthcare costs on claim amounts;
- (e) cessation rates for patients with outpatient claims in payments;
- (f) expense;
- (g) premium rates; and
- (h) valuation discount rate.

Data used to determine assumptions regarding claim amount, claim frequency, cessation of outpatient treatment, lapse and mortality are sourced from annual reviews of the experience of the MediShield Life Fund, augmented by periodic reviews of Singapore hospitalisation data carried out in conjunction with premium and benefit reviews. Data used to support assumptions regarding claim inflation is sourced from general economic published material, augmented by the experience of the MediShield Life Fund. Data to determine the discount rate assumed is based on the yields of the special issues of Singapore Government securities held by the MediShield Life Fund.

- (a) Mortality and lapse rates

The mortality assumptions are based on applying the experience of the MediShield Life Fund to the published Singapore mortality table "Complete Life Tables 2013-2014 for Singapore Resident Population" with some allowance for reductions to the mortality rate in line with expected future trends. Lapse and mortality assumptions are reviewed each year to reflect the scheme rules, underlying trends as well as the latest available and relevant experience.

- (b) and (c) Claim frequency and average claim size

Claims assumptions are generally based on past hospitalisation and outpatient treatment experience data, modified for expected future inflation of these costs and by the claim benefits under the MediShield Life Scheme.

- (d) Claim inflation

Future trends in healthcare inflation and healthcare utilisation growth are combined into an assumption of claim inflation. The judgment of this assumption is based on published Singapore economic information, experience information from other countries, where relevant, analysis of past experience, and identification of the forces that may operate in the future to affect this outcome.

- (e) Cessation rates for outpatient treatment

The cessation rates are based on an analysis of the experience of the Singapore population and of the MediShield Life Scheme over at least the past three years. The cessation rates vary by the duration that the claimant has been receiving outpatient treatment.

- (f) Expense

Expense assumptions are set based on an analysis of expense experience of the MediShield Life Fund. Such a study is conducted on an annual basis. Consideration is also given to the expense budget that is approved for the following year.

- (g) Premium rates

Premiums are assumed not to increase until experience requires it. The MediShield Life Fund has no shareholders, and all assets of the MediShield Life Fund are for the purpose of providing benefits to MediShield Life members in accordance with the MediShield Life Scheme. All benefits and premiums for MediShield Life Scheme are set out from time to time in relevant laws and regulations, and can be changed by those laws and regulations.

(h) Valuation discount rate

The valuation discount rate is set based on the expected earning rate of the risk-free assets held to support the liabilities. This is determined with reference to the fixed yields of the special issues of Singapore Government securities held at the valuation date. These securities are non-tradeable bonds issued primarily to meet the investment needs of the MediShield Life Scheme.

The following table presents the sensitivity of the value of the insurance contract liabilities to movements in the assumptions used:

	2022		2021	
	Change in variable	Increase in liability	Change in variable	Increase in liability
	%	S\$'000	%	S\$'000
MediShield Life Fund				
Decrease in mortality	-5	1,348	-5	1,620
Change in lapse rates	-50	1,308	-50	1,423
Increase in average new claim size	+10	675,759	+10	659,994
Increase in new claim frequency	+10	675,759	+10	659,994
Increase in inflation of claim costs	+1 p.a.	137,989	+1 p.a.	185,224
Reduction in cessation rates of outpatient claims	-10	281,185	-10	290,920
Shift in risk-free yield curve	-0.5 p.a.	83,088	-0.5 p.a.	64,907

CareShield Life and ElderShield Insurance Fund

The key assumptions are applicable for the valuation of actuarial liabilities:

(a) Disability rates

Disability rates are set based on experience studies that are conducted for CareShield Life Scheme and ElderShield Scheme.

(b) Mortality rates

Mortality rates are set based on experience studies that are conducted for CareShield Life Scheme and ElderShield Scheme.

(c) Disability recovery rates

Disability recovery rates are set based on experience studies that are conducted for CareShield Life Scheme and ElderShield Scheme.

(d) Expense

Expense assumptions are set based on an analysis of expense experience of the CareShield Life and ElderShield Insurance Fund. Such a study is conducted on an annual basis. Consideration is also given to the expense budget that is approved for the following year.

(e) Valuation discount rate

The valuation discount rate is set equal to the expected earning rate of the risk-free assets held to support the liabilities. This is determined with reference to the fixed yields of the special issues of Singapore Government securities held at the valuation date. These securities are non-tradeable bonds issued primarily to meet the investment needs of the CareShield Life Scheme and ElderShield Scheme.

The following table presents the sensitivity of the value of the insurance contract liabilities to movements in the assumptions used:

	2022		2021	
	Change in variable	Increase in liability	Change in variable	Increase in liability
	%	S\$'000	%	S\$'000
CareShield Life and ElderShield Insurance Fund				
Higher disability rates	+10	472,070	+10	312,641
Lower mortality rates	-10	974,739	-10	772,145
Shift in risk-free yield curve	-0.5	1,576,563	-0.5	1,362,044

20.12 Financial risk management of Insurance Funds**Market risk**

Market risk refers to changes in market prices that will affect the value of investments in global and local debt securities, equities and derivatives. Market risk comprises risks arising from changes in interest rates, equity prices and foreign exchange rates. Given the duration of policy liabilities and uncertainty of cash flows of the Home Protection Fund, MediShield Life Fund and the CareShield Life and ElderShield Insurance Fund, it is not possible to hold assets that will perfectly match the policy liabilities.

Given the nature of the Lifelong Income Scheme where there is no minimum payout guarantees and payouts are adjusted in response to changes in interest rates, all market risk is borne by the insured members. Accordingly, there is no exposure to market risk for the Lifelong Income Fund.

Asset-liability decisions are considered by the Board with an objective of limiting the extent to which solvency can be affected by adverse market and interest rate movements. Market risk is actively managed through the setting of investment policy and asset allocation within the approved risk tolerance limits. The investment policy includes certain restrictions on currency, credit, concentration, borrowing and counterparty risks. Market risk is diversified by investing the assets of the Home Protection Fund in different asset classes and various markets. The MediShield Life Fund and the CareShield Life and ElderShield Insurance Fund are invested in special issues of Singapore Government securities, and Singapore Dollar cash and cash equivalents, except for a small residual amount of receivables, cash and cash equivalents in foreign currencies for the MediShield Life Fund. The Lifelong Income Fund is invested in special issues of Singapore Government securities, advance deposits, cash and cash equivalents. The Board regularly monitors the exposure of the Home Protection Fund to different asset classes to ensure that these exposures are within the approved ranges.

Derivatives are financial contracts whose values are derived from the value of underlying assets. They are used for hedging purposes to manage portfolio risk and for efficient portfolio management to improve risk-adjusted performance. The major classes of derivatives are as follows:

- Futures / forwards contracts to buy or sell an asset on or before a future date at a price specified at the time of entry;
- Options contracts that give the owner the right to buy or sell an asset at the strike price, specified at the time of entry and lapsing on the maturity date; and
- Swaps contracts to exchange cash on or before a specified future date based on the underlying value of interest rates or other assets.

Approved guidelines detail the permissible derivative instruments and their risk limits. Ongoing monitoring and reporting are undertaken at various levels to ensure that investment activities are in accordance with the investment guidelines.

Interest rate risk

The fair value interest rate risk is the risk that the value of a financial instrument will fluctuate due to changes in market interest rates. The cash flow interest rate risk is the risk that future cash flows of a financial instrument will fluctuate because of changes in market interest rates. The Home Protection Fund is exposed to fair value interest rate risk as a result of investments in fixed rate debt securities. The interest rates on these investments are determined based on prevailing market rates. Exposure of the Lifelong Income Fund to interest rate risk is entirely borne by the insured members.

The investments in debt securities are as follows:

	Carrying amount (at fair value)		Percentage of total investment	
	2022 S\$'000	2021 S\$'000	2022 %	2021 %
Home Protection Fund	625,522	693,285	64.6	70.1

The interest rates, carrying amounts and maturities of debt securities are shown in the following table:

	Interest rate (per annum)		Years to maturity			
	2022 %	2021 %	Not later than one year (Current)	Later than one year and not later than five years	Later than five years	
At fair value						
Denominated in SGD						
Home Protection Fund	0.50 – 3.50	0.00 – 3.50	24,606	143,735	372,712	
Denominated in USD						
Home Protection Fund	0.13 – 5.00	0.00 – 3.63	14,616	13,993	14,143	
Denominated in other currencies						
Home Protection Fund	0.00 – 10.00	0.00 – 10.00	965	31,260	101,655	76,353

The interest rates, carrying amounts and maturities of cash and cash equivalents are shown in the following table:

	Interest rate (per annum)		Years to maturity less than 1 year	
	2022 %	2021 %	2022 S\$'000	2021 S\$'000
Denominated in SGD				
Home Protection Fund	0.00 – 4.29	0.00 – 0.25	91,627	85,043
MediShield Life Fund	0.12 – 3.71	0.00 – 0.24	116,439	58,038
CareShield Life and ElderShield Insurance Fund	0.28 – 3.57	0.00 – 0.20	427,378	173,835
Denominated in USD				
Home Protection Fund	0.00 – 0.00	0.00 – 0.16	5,753	43,007
Denominated in other currencies				
Home Protection Fund	0.00 – 0.00	-0.72 – 0.00	1,771	36,895

Foreign currency risk

The Home Protection Fund is exposed to foreign exchange risk as a result of global investments. Hedging policies are put in place to mitigate these risks, where necessary. The sensitivity analysis for possible movements in key currencies with all other variables held constant is detailed in the sensitivity analysis below. The Lifelong Income Fund, and CareShield and ElderShield Insurance Fund are not exposed to any foreign exchange risk. The MediShield Life Fund is also not exposed to any foreign exchange risk except for a small residual amount of receivables, cash and cash equivalents in foreign currencies.

The following table presents gross major currency exposures of the Home Protection Fund (excluding the effect of derivatives used for hedging) as of the date of the financial statements, expressed in Singapore Dollars equivalent.

	Home Protection Fund	
	2022 S\$'000	2021 S\$'000
US Dollar	336,341	299,613
Euro	56,142	81,244
Japanese Yen	28,379	32,846
China Yuan	17,911	18,682
Mexican Peso	12,600	7,892
Sterling Pound	12,208	8,558

Equity price risk

The Home Protection Fund is exposed to equity price risk arising from its investment in equity securities which are classified as financial assets at FVTPL. The market values of these investments are affected by, amongst others, changes in market prices as a result of changes in the global economic conditions, macro and micro economic factors affecting the country where the investments are quoted, and factors specific to the investee corporations.

The fluctuations in market prices due to the above factors are unforeseen. To manage the price risk arising from investments in equity, the Home Protection Fund diversifies its portfolio across different markets and industries whenever it is appropriate.

The Lifelong Income Fund, MediShield Life Fund and the CareShield Life and ElderShield Insurance Fund are not exposed to equity price risk as the funds only invest in cash and cash equivalents with banks, and special issues of Singapore Government securities with the Monetary Authority of Singapore.

Sensitivity analysis

The analysis below is presented for reasonably possible movements in key variables with all other variables remaining constant.

	Home Protection Fund	
	2022 S\$'000	2021 S\$'000
Change in variables:		
Equity prices		
+10%	33,642	29,123
Foreign currency		
+5%		
US Dollar	16,817	14,981
Euro	2,807	4,062
Japanese Yen	1,419	1,642
China Yuan	896	934
Mexico Peso	630	395
Sterling Pound	610	428
Interest rate		
+50 bps	(24,510)	(26,676)
-50 bps	26,022	28,342

A decrease in equity prices or foreign currencies with the same % would have an equal but opposite effect.

Concentration risk

Concentration of the investments of Home Protection Fund are analysed as follows:

			Percentage of investments	
	2022 S\$'000	2021 S\$'000	2022 %	2021 %
Home Protection Fund				
Debt securities				
Singapore	408,095	541,053	42	55
United States	82,995	42,988	8	4
China	16,262	17,712	2	2
Japan	15,584	19,453	2	2
Mexico	11,995	7,535	1	1
Germany	10,915	2,243	1	0
Indonesia	9,769	6,557	1	1
France	7,473	3,753	1	0
Spain	6,532	5,844	1	1
Others	55,902	46,147	6	5
Equity securities				
United States	214,376	206,563	22	21
Luxembourg	26,370	127	3	0
Japan	12,765	13,374	1	1
United Kingdom	8,580	5,411	1	0
Canada	7,189	6,613	1	1
Others	67,136	59,140	7	6
Derivatives				
United States	(20)	8	–	–
Others	5,924	4,190	–	–

The investments of the Lifelong Income Fund, MediShield Life Fund and the CareShield Life and ElderShield Insurance Fund are concentrated in special issues of Singapore Government securities, advance deposits or cash and cash equivalents held with a number of financial institutions.

Credit risk

The maximum credit risk exposure at the end of the year, in relation to each class of financial assets, is the carrying amount of those assets at the end of the year.

The Home Protection Fund is exposed to credit risk through (i) investments in cash (including fixed deposits) placed with financial institutions and debt securities; and (ii) exposure to counterparty's credit in derivative transactions. For the two types of exposures, financial loss may materialise as a result of credit default by the debt issuer or bank counterparty. For investments in debt securities, financial loss may also materialise as a result of the widening of credit spread or a downgrade of credit rating. The Lifelong Income Fund, MediShield Life Fund and the CareShield Life and ElderShield Insurance Fund are exposed to minimal credit risk in respect of investments in cash, special issues of Singapore Government securities and/or advance deposits with the Monetary Authority of Singapore.

Swaps, interest rate options, foreign exchange, currency options, over the counter options and other derivative positions are covered by International Swaps and Derivative Association master agreements. Derivative positions are marked to market daily, and the market value is considered to be the amount in the money. Collaterals may be provided or requested to or from counterparties dependent upon whether the derivative positions are out or in the money.

The Board manages credit risk actively through the setting of minimum credit rating requirements and investment limits for issuers and counterparties within the approved investment guidelines. These limits are reviewed as and when necessary. Ongoing monitoring and reporting are undertaken at various levels to ensure that all investment activities are in accordance with the investment guidelines.

Exposure of the Home Protection Fund to credit risk relating to its debts securities and financial derivatives are presented below (in millions of Singapore Dollars):

	AAA*	AA*	A*	BBB*	Not rated**	Total
	S\$m	S\$m	S\$m	S\$m	S\$m	S\$m
Home Protection Fund						
2022						
Singapore Government securities	389.2	–	–	–	18.9	408.1
Other Government bonds	95.1	15.6	16.2	35.9	51.7	214.5
Corporate bonds	0.2	0.1	0.7	1.9	–	2.9
Financial derivatives (counterparty)	–	–	5.9	–	–	5.9
	484.5	15.7	22.8	37.8	70.6	631.4
2021						
Singapore Government securities	500.2	–	–	–	40.8	541.0
Other Government bonds	53.1	11.6	20.7	29.1	32.4	146.9
Corporate bonds	1.2	0.2	1.2	2.8	–	5.4
Financial derivatives (counterparty)	–	–	4.2	–	–	4.2
	554.5	11.8	26.1	31.9	73.2	697.5

* Based on public credit ratings assigned by external credit rating agencies Standard & Poor's, Moody's and Fitch.

** Based on internal credit ratings, and holdings are rated equivalent to Standard & Poor's credit ratings of "AAA to BBB".

Financial assets that are neither past due nor impaired

For the Home Protection Fund, the cash is placed as short term deposits with financial institutions which have good credit ratings. The debt securities and approved counterparties of Home Protection Fund must meet stringent credit rating criteria. None of the financial assets are past due nor impaired.

Liquidity risk

In the management of liquidity risk of the Insurance Funds, the Board seeks to ensure that even under adverse conditions, the Insurance Funds have access to the funds necessary to cover for claims and surrenders. Management monitors and maintains adequate cash and bank balances to finance the operations of the Insurance Funds and mitigate the effects of fluctuations in cash flows. In addition, the financial assets of the Insurance Funds can be readily sold or redeemed when the need arises.

The following tables show undiscounted financial liabilities with the remaining contractual maturity periods of the Insurance Fund. For liabilities arising from insurance contracts, the disclosure is the estimated timing of net cash outflows resulting from recognised insurance liabilities i.e. on a discounted basis.

	Not later than one year S\$'000	Later than one year and not later than five years S\$'000	Later than five years S\$'000	Total S\$'000
Home Protection Fund				
2022				
Insurance contract liabilities	24,340	91,380	312,277	427,997
Claims intimated or admitted but not paid	15,415	–	–	15,415
Other payables	4,394	–	–	4,394
	44,149	91,380	312,277	447,806
2021				
Insurance contract liabilities	47,412	107,767	312,598	467,777
Claims intimated or admitted but not paid	14,106	–	–	14,106
Other payables	1,381	–	–	1,381
	62,899	107,767	312,598	483,264
MediShield Life Fund				
2022				
Insurance contract liabilities	560,701	2,036,274	7,074,270	9,671,245
Claims intimated or admitted but not paid	16,198	–	–	16,198
Other payables	64,148	–	–	64,148
	641,047	2,036,274	7,074,270	9,751,591
2021				
Insurance contract liabilities	467,887	2,406,877	5,904,304	8,779,068
Claims intimated or admitted but not paid	21,857	–	–	21,857
Other payables	31,990	–	–	31,990
	521,734	2,406,877	5,904,304	8,832,915

	Not later than one year S\$'000	Later than one year and not later than five years S\$'000	Later than five years S\$'000	Total S\$'000
Lifelong Income Fund				
2022				
Insurance contract liabilities	648,877	3,867,240	10,476,826	14,992,943
Other payables	2,243	–	–	2,243
	651,120	3,867,240	10,476,826	14,995,186
2021				
Insurance contract liabilities	435,011	3,082,717	9,762,375	13,280,103
Other payables	1,869	–	–	1,869
	436,880	3,082,717	9,762,375	13,281,972
CareShield Life and ElderShield Insurance Fund				
2022				
Insurance contract liabilities	(368,747)	(1,819,857)	7,699,850	5,511,246
Claims intimated or admitted but not paid	315	–	–	315
Other payables	65,535	–	–	65,535
	(302,897)	(1,819,857)	7,699,850	5,577,096
2021				
Insurance contract liabilities	(331,493)	(1,600,834)	6,647,539	4,715,212
Claims intimated or admitted but not paid	688	–	–	688
Other payables	225,287	–	–	225,287
	(105,518)	(1,600,834)	6,647,539	4,941,187

20.13 Fair value of assets and liabilities

The Board has assessed that the carrying amounts of financial assets and financial liabilities are a reasonable approximation of their fair values.

Assets and liabilities measured at fair value

The following table shows an analysis of each class of assets and liabilities measured at fair value at the end of the year:

	2022			
	Fair value measurements at the end of the year			
	Level 1	Level 2	Level 3	Total
	S\$'000	S\$'000	S\$'000	S\$'000
Home Protection Fund				
Recurring fair value measurements				
Financial assets:				
Financial assets measured at fair value				
Equity securities at FVTPL	336,413	3	–	336,416
Debt securities designated as FVTPL	527,238	98,284	–	625,522
Total financial assets through profit or loss	863,651	98,287	–	961,938
Derivatives				
- Index futures contracts	–	–	–	–
- Forward currency contracts	–	8,762	–	8,762
- Credit default swap	–	–	–	–
Total derivatives	–	8,762	–	8,762
Financial assets as at 31 December 2022	863,651	107,049	–	970,700
Financial liabilities:				
Derivatives				
- Index futures contracts	(20)	–	–	(20)
- Forward currency contracts	–	(2,833)	–	(2,833)
- Credit default swap	–	(5)	–	(5)
Financial liabilities as at 31 December 2022	(20)	(2,838)	–	(2,858)

2021 Fair value measurements at the end of the year

	Level 1	Level 2	Level 3	Total
	S\$'000	S\$'000	S\$'000	S\$'000

Home Protection Fund

Recurring fair value measurements

Financial assets:

Financial assets measured at fair value

Equity securities at FVTPL	291,224	4	–	291,228
Debt securities designated as FVTPL	610,713	82,572	–	693,285
Total financial assets through profit or loss	901,937	82,576	–	984,513

Derivatives

- Index futures contracts	8	–	–	8
- Forward currency contracts	–	5,416	–	5,416
- Credit default swap	–	–	–	–
Total derivatives	8	5,416	–	5,424

Financial assets as at 31 December 2021

	901,945	87,992	–	989,937
--	----------------	---------------	----------	----------------

Financial liabilities:

Derivatives

- Index futures contracts	–	–	–	–
- Forward currency contracts	–	(1,161)	–	(1,161)
- Credit default swap	–	(65)	–	(65)

Financial liabilities as at 31 December 2021

	–	(1,226)	–	(1,226)
--	----------	----------------	----------	----------------

Level 2 fair value measurements

The following is a description of the valuation techniques and inputs used in the fair value measurement for assets and liabilities that are categorised within Level 2 of the fair value hierarchy:

Debt securities

Debt securities are valued using valuation techniques that reflect market participants' assumptions, maximising the use of relevant observable data including quoted prices for similar assets, benchmark yield curves and market corroborated inputs. To reflect current market conditions, the evaluated pricing applications incorporate market information obtained throughout the trading day from market sources and integrated relative credit rating information, observed market movements, and sector news.

Equity securities

Equity securities classified under the Level 2 pricing hierarchy are unquoted securities due to their trading status being unlisted, delisted, suspended, or warrants and rights, or illiquid owing to various types of corporate actions. The underlying securities are priced at the last bid price.

Derivatives

Interest rate swaps, interest rate options and currency swaps and foreign exchange forwards are used to manage interest rate exposures, hedge against exposure to exchange rate risks and manage volatility exposures.

Interest rate swap contracts are valued by applying forward pricing and swap models, using present value calculations. The models incorporate market observable inputs, including the credit quality of counterparties, foreign exchange spot rates, foreign exchange forward rates, interest rate curves and forward rate curves.

Foreign exchange forward pricing is calculated based on the spot rate and the interest rate differentials between the two currencies for the tenor of the forward. It does not include any market sentiments or forecasts of where future exchange rates will be.

Credit default swaps are valued based on credit spread curves derived by market and details of the trades.

21. Net assets of Trust Funds

	Note	2022 S\$'000	2021 S\$'000
Deferment Bonus Fund	21.1	216,669	875,416
Trust Fund for the Special Employment Credit Scheme	21.2	–	28,617
Other Trust Funds	21.3	58,923	39,852
		275,592	943,885

Details of the trust funds set out below have been prepared from the records of the trust funds, and reflect only transactions handled by the Board.

21.1 Deferment Bonus Fund

The Deferment Bonus Fund was set up and constituted under a trust deed in 2008 for the purpose of a scheme which provides for bonus payouts to help CPF members cope with the later drawdown age for the minimum sum and to encourage CPF members to voluntarily defer their drawdown age.

The Board is appointed as the trustee of the Deferment Bonus Fund, with effect from 29 June 2011, by the Government under the Deferment Bonus Fund Trust Deed and relevant Supplementary Deeds.

The Deferment Bonus Fund invests in special issues of Singapore Government securities after setting aside adequate cash float for operational needs.

The Deferment Bonus Fund receives funds from the Government and interest income on special issues of Singapore Government securities and bank deposits. The Fund pays Deferment Bonus to eligible CPF members, and operating expenses incurred for the administration of the Deferment Bonus Fund.

The trust period of the Deferment Bonus Fund ends on 31 January 2024. At the expiration of the trust period, all remaining assets of the fund shall be returned to the Government pursuant to the Deferment Bonus Fund Trust Deed.

	Note	2022 S\$'000	2021 S\$'000
Fund balance		216,669	875,416
Represented by:			
Special issues of Singapore Government securities		200,000	841,000
Cash		16,669	34,416
Net assets	21	216,669	875,416
Receipts			
Interest income		9,151	21,062
Disbursements			
Payment of Deferment Bonus to members		(7,401)	(8,365)
Agency fee paid to CPF Board		(575)	(523)
Professional fees		(27)	(27)
Funds returned to Government		(659,895)	–
		(667,898)	(8,915)
Net (disbursements) / receipts during the year		(658,747)	12,147
Fund balance as at 1 January		875,416	863,269
Fund balance as at 31 December	21	216,669	875,416

21.2 Trust Fund for the Special Employment Credit Scheme

The Trust Fund for the Special Employment Credit Scheme was set up and constituted under a trust deed in 2012 for the purpose of a scheme which provided financial incentives to encourage employers to hire older Singaporean workers and to boost the employability of these older Singaporean workers.

The Board was appointed as the trustee of the Trust Fund for the Special Employment Credit Scheme with effect from 8 March 2012, by the Government under the Trust Deed to Trust Fund for the Special Employment Credit Scheme and relevant Supplementary Deeds.

The Trust Fund for the Special Employment Credit Scheme received funds from the Government and interest income on special issues of Singapore Government Securities and bank deposits. The Fund paid Special Employment Credit to eligible beneficiaries, and operating expenses incurred for the administration of the Trust Fund for the Special Employment Credit Scheme.

An Amendment and Restatement Trust Deed for the Trust Fund for the Special Employment Credit Scheme between the Government, the Board, and the Inland Revenue Authority of Singapore ("IRAS") took effect from January 2021 to stipulate powers and provisions of a new and expanded Trust Fund for the Employment Credit Schemes. The existing Trust Fund for the Special Employment Credit Scheme administered by the Board made up one of the sub-funds and consequently its trust period was further extended to 31 December 2022. Pursuant to the Trust Deed to Trust Fund for the Special Employment Credit Scheme, all remaining assets of the fund were returned to the Government on 29 December 2022.

	Note	2022 S\$'000	2021 S\$'000
Fund balance		–	28,617
Represented by:			
Cash		–	28,617
Net assets	21	–	28,617
Receipts			
Funds from Government		–	49,000
Interest income		148	1,322
		148	50,322
Disbursements			
Special Employment Credit recovered/(disbursed)		7,426	(234,840)
Agency fee paid to CPF Board		(756)	(1,706)
Professional fees		(34)	(32)
Funds returned to Government		(35,401)	–
		(28,765)	(236,578)
Net disbursements during the year		(28,617)	(186,256)
Fund balance as at 1 January		28,617	214,873
Fund balance as at 31 December	21	–	28,617

21.3 Other Trust Funds

Other Trust Funds are funds received from the Government which the Board acts as an administrator, and the funds are held in trust and managed by the Board on behalf of the respective Government ministries.

	Note	2022 S\$'000	2021 S\$'000
Fund balance		58,923	39,852
Represented by:			
Cash at banks held in trust by CPF Board	8	58,923	39,852
Net assets	21	58,923	39,852
Receipts			
Funds received from Government ministries		5,045,324	3,657,753
Interest income		1,111	98
		5,046,435	3,657,851
Disbursements			
Disbursements to CPF members and the public		(5,027,364)	(3,740,446)
Net receipts / (disbursements) during the year		19,071	(82,595)
Fund balance as at 1 January		39,852	122,447
Fund balance as at 31 December	21	58,923	39,852

22. Related party transactions

Definition of related party

The Board is a statutory board established under the CPF Act. Government ministries including statutory boards under their purview are deemed related parties to the Board.

Key management compensation

Key management personnel of the Board are those persons having the authority and responsibility for planning, directing and controlling the activities of the Board. The core management of the Board are considered key management personnel.

Compensation of key management personnel comprises:

	2022 S\$'000	2021 S\$'000
Salaries and other short-term employee benefits	9,396	8,711
CPF contributions	392	369
Post-employment benefits	25	25

Other related party transactions

Other than disclosed elsewhere in the financial statements, the significant transactions with related parties based on terms agreed between the parties involved are as follows:

Central Provident Fund**(i) Expenses incurred for services rendered**

	2022 S\$'000	2021 S\$'000
Statutory boards	36,703	33,031

(ii) Agency fees income

The Board handles agency work on behalf of various Government ministries. These agency income are included as part of agency, consultancy and data processing fees disclosed in note 14.

	2022 S\$'000	2021 S\$'000
Government ministries	81,476	119,436
Statutory boards	3,167	3,526

(iii) Special issues of Singapore Government securities

Transactions in special issues of Singapore Government securities are as follows:

	2022 S\$'000	2021 S\$'000
Net placement	40,576,463	41,869,862

Insurance Funds**(iv) Trading of debt securities**

Trading of debt securities issued by the Singapore Government and Government ministries are as follows:

	2022 S\$'000	2021 S\$'000
Home Protection Fund		
Sales	163,530	50,179
Purchases	72,749	165,923

(v) Special issues of Singapore Government securities

Transactions in special issues of Singapore Government securities are as follows:

	2022 S\$'000	2021 S\$'000
Net Placement		
Lifelong Income fund	1,678,017	955,806
MediShield Life Fund	1,515,600	1,508,500
CareShield Life and ElderShield Insurance Fund	532,200	4,363,000

23. Subsequent events**CareShield Life and ElderShield Insurance Fund**

Due to lower than projected ElderShield claims experience, the Board distributed ElderShield premium rebates of S\$153,000,000 in January 2023. Over 735,000 members received the premium rebate in their CPF MediSave Account.

24. Authorisation of financial statements for issue

The financial statements for the year ended 31 December 2022 were authorised for issue by the members of the Board on 9 May 2023.

ANNEX



ANNEX

DETAILS ON CORPORATE GOVERNANCE

Board Meetings

Board meetings are scheduled quarterly for the purpose of, among other things, approving the annual budget, the audited financial statements, CPF Rules amendments and major projects. The by-laws of the Board allow Board Members to take part in meetings in person or via any means provided that all the members who wish to participate at the meeting have access to the technology needed to participate in the meeting, and a quorum of Board Members can simultaneously communicate with each other throughout the meeting. Urgent matters requiring decisions are circulated via e-mail by the Board Secretariat. The Board met four times in 2022.

Board Members are provided with the necessary information for them to effectively discharge their responsibilities at each Board meeting. This includes regular reports on CPF contributions and developments on CPF schemes. Significant operational highlights and financial statements are provided on a regular basis for the Board's information. Board Members may request additional information where necessary. Minutes of Board meetings are documented for record, with Matters Arising promptly followed up and reported back at the following Board meeting.

Audit Committee

The Audit Committee assists the Board in overseeing activities carried out by Management, independent auditors and internal auditors relating to internal controls, financial reporting, compliance with rules, regulations, corporate policies and procedures, as well as risk management. It also oversees CPF Board's whistle-blowing programme.

The Audit Committee comprises non-executive and independent Board Members nominated based on their expertise and experience with regard to discharging the responsibilities of the Committee. The Audit Committee was chaired by Ms Tan Su Shan. Four other members served on the Audit Committee in 2022 – Professor Chong Tow Chong, Ms Rachel Eng, Mr Lim Zhi Jian and Mr Sanjeev Tiwari. Mr Lim left the Audit Committee when he completed his service as Board Member on 30 June 2022. Professor Chong was appointed as a member of the Audit Committee with effect from 1 July 2022.

The Audit Committee met thrice in 2022 and urgent matters were approved by circulation.

Investment Committee

The Investment Committee, on behalf of the Board, oversees the investment matters relating to funds managed by CPF Board. It advises the Board in setting the overall investment policy and strategic asset allocation, and has decision-making authority over the investment management strategy and structure, appointment of investment consultant, custodian, external fund managers and other third parties, overall approach to risk management, rebalancing guidelines, the implementation of tactical asset allocation and performance reporting framework.

The Investment Committee was chaired by Mr Aje Kumar Saigal. Seven other members served on the Investment Committee in 2022 – Mr Augustin Lee, Ms Liew Tzu Mi, Mr Lim Zhi Jian, Mr Titus Lee, Ms Meryl Ang, Mr Hou Wey Fook and Mr Bernard Wee. Ms Ang, Mr Hou and Mr Wee were co-opted to augment the investment expertise of the Committee. Mr Lim and Ms Ang left the Committee when they completed their service as members of the Investment Committee and were replaced by Mr Lee and Mr Wee respectively.

The Investment Committee met four times in 2022 and urgent matters were approved by circulation.

Insurance Schemes Committee

The Insurance Schemes Committee oversees the management of the Home Protection, MediShield Life, CareShield Life, ElderShield and CPF LIFE Schemes. The Committee reviews the annual valuation and actuarial studies of the various schemes. It also manages the solvency and liquidity of the insurance funds based on the return objectives, risk tolerance levels and risk management framework established for each fund and in accordance to the guidelines set by the Minister overseeing the relevant scheme.

The Insurance Schemes Committee was chaired by Mr Chan Yeng Kit. Five other members served on the Insurance Schemes Committee in 2022 – Mr Augustin Lee, Ms Ho Hern Shin, Mr Poon Hong Yuen, Ms Toh Hwee Tin, and Mrs Hauw Soo Hoon.

The Insurance Schemes Committee met thrice in 2022.

Risk Management Committee

The Risk Management Committee assists the Board in overseeing CPF Board's enterprise risk management framework. It ensures that Management has fully identified and assessed the key risks that CPF Board faces, and has established a risk management infrastructure capable of addressing those risks. The Committee supports the Board in overseeing Board-level risks in conjunction with other Board Committees.

The Risk Management Committee was chaired by Mr Tan Hee Teck. Three other members served on the Risk Management Committee in 2022 – Mr Augustin Lee, Mr Shamir Rahim and Professor Chong Tow Chong.

The Risk Management Committee met twice in 2022.

Staff Committee

The Committee is the approving authority for key human resource and remuneration policies as well as the appointment and promotion of senior executives.

The Staff Committee was chaired by Ms Yong Ying-I. Six other members served on the Staff Committee in 2022 – Mr Augustin Lee, Mr Chan Yeng Kit, Mr Poon Hong Yuen, Mr Aje Saigal, Ms Tan Su Shan and Mr Tan Hee Teck.

The Staff Committee met once in 2022 and urgent matters were approved by circulation.

Risk Management

The CPF Board has an established Board-wide risk management framework. This is based on the ISO 31000 Risk Management Standard and entails a rigorous and systematic process for managing risks. Annual risk assessments are conducted, with significant risks monitored by Management and the Risk Management Committee.

The Board has sought assurances from Management and is satisfied that internal controls relating to financial, operational, IT and risk management systems are adequate and effective.

Accountability

The CPF Board is a Statutory Board specified in Part I of the Fifth Schedule of the Singapore Constitution. Under Article 22B(1)(a) and (b) of the Singapore Constitution, CPF Board is required to present its annual budget, including any supplementary budget, to the President for approval, together with a declaration as to whether the budget is likely to draw on past reserves. Likewise, under Article 22B(6) of the Singapore Constitution, CPF Board must inform the President if any other proposed transaction by CPF Board is likely to draw on past reserves. CPF Board is also required under Article 22B(1)(c) of the Singapore Constitution to present to the President, within six months after the close of each financial year, the audited financial statements and a declaration as to whether the statements show any draw on past reserves.

The budget, when approved by the President, is published in the Government Gazette. The full year financial results of the CPF Board are made available to CPF members and the general public via the CPF website.

Professional and Ethical Conduct

Staff of the CPF Board are to maintain the highest standards of behaviour and professionalism. This includes safeguarding official information under Section 59(1) of the CPF Act, the Statutory Bodies and Government Companies (Protection of Secrecy) Act and the Official Secrets Act. Staff of the CPF Board must abide by the CPF Board's Code of Conduct, which includes guidelines on receiving gifts and entertainment from vendors and members of the public with whom staff are in contact with during official duties, and the avoidance of situations where a conflict of interest may arise.

Attendance at meetings is set out at the following table:

BOARD MEMBERS	NO. OF MEETINGS HELD AND ATTENDED												
	BOARD		AUDIT COMMITTEE		INSURANCE SCHEMES COMMITTEE		INVESTMENT COMMITTEE		RISK MANAGEMENT COMMITTEE		STAFF COMMITTEE		
Ms Yong Ying-I (Chairman) <i>First Appointed in 2021</i>	4	4										1	1
Mr Poon Hong Yuen (Deputy Chairman) <i>First Appointed in 2020</i>	4	3			3	3						1	1
Mr Augustin Lee <i>First Appointed in 2011¹</i>	4	4			3	3	4	4	2	2		1	1
Mr Chan Yeng Kit <i>First Appointed in 2020</i>	4	3			3	3						1	1
Mr Titus Lee ² <i>First Appointed in 2022</i>	4	3					4	4					
Mr Shamir Rahim <i>First Appointed in 2019</i>	4	3							2	1			
Mr Tan Hee Teck <i>First Appointed in 2018</i>	4	4							2	2		1	1
Mr Sanjeev Tiwari <i>First Appointed in 2020</i>	4	3	3	3									
Ms Toh Hwee Tin <i>First Appointed in 2021</i>	4	4			3	2							
Professor Chong Tow Chong <i>First Appointed in 2020</i>	4	2	2	2					2	2			
Ms Rachel Eng <i>First Appointed in 2018</i>	4	4	3	3									
Ms Ho Hern Shin <i>First Appointed in 2017</i>	4	4			3	3							
Ms Liew Tzu Mi <i>First Appointed in 2019</i>	4	4					4	3					
Mr Aje Kumar Saigal <i>First Appointed in 2018</i>	4	4					4	4				1	1
Ms Tan Su Shan <i>First Appointed in 2020</i>	4	4	3	3								1	1

¹ Mr Augustin Lee relinquished his Deputy Chairmanship and was appointed as Chief Executive Officer, CPF Board, with effect from 1 April 2019.

² Mr Titus Lee was invited by Chairman to attend Board Meetings as an observer between 22 February 2022 and 30 June 2022. Mr Lee was also appointed to the Investment Committee as a co-opted member and attended Investment Committee meetings between 22 February 2022 and 30 June 2022.

Board Members whose terms ended in 2022:

BOARD MEMBERS ³	NO. OF MEETINGS HELD AND ATTENDED											
	BOARD		AUDIT COMMITTEE		INSURANCE SCHEMES COMMITTEE		INVESTMENT COMMITTEE		RISK MANAGEMENT COMMITTEE		STAFF COMMITTEE	
Mr Lim Zhi Jian <i>First Appointed in 2016</i>	2	2	1	1			1	1				

Remuneration matters

Under the CPF Act, allowances of Board Members are determined by the Minister and paid in line with the Public Service Division’s guidelines on the payment of allowances by Statutory Boards to its Board Members.

This page intentionally left blank.

³ Tenure of Service:
Mr Lim Zhi Jian – 1 October 2016 to 30 June 2022